

# FINANCIAL STATEMENTS AND SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Higher Education Loan Authority of the State of Missouri As of and for the Year Ended June 30, 2017 With Reports of Independent Auditors

# Financial Statements and Schedule of Expenditures of Federal Awards

As of and for the Year Ended June 30, 2017

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### **Report of Independent Auditors**

Members of The Higher Education Loan Authority of the State of Missouri

### **Report on the Financial Statements**

We have audited the accompanying consolidated financial statements of the business-type activities of the Higher Education Loan Authority of the State of Missouri and its blended component unit, the Missouri Scholarship and Loan Foundation, collectively, ("the Company"), as of and for the year ended June 30, 2017, and the related notes to the consolidated financial statements, which collectively comprise the Company's basic consolidated financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in conformity with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free of material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



### **Opinion**

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Company as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

#### Other Matters

### Required Supplementary Information

U.S. generally accepted accounting principles require that management's discussion and analysis on pages 4 – 19 and Schedule of Changes in Net Pension Liability and Related Ratios and Schedule of Contributions on pages 76 - 77 be presented to supplement the basic consolidated financial statements. Such information, although not a part of the basic consolidated financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic consolidated financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic consolidated financial statements, and other knowledge we obtained during our audit of the basic consolidated financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming an opinion on the consolidated financial statements that collectively comprise the Company's basic consolidated financial statements. The accompanying schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* is presented for purposes of additional analysis and are not a required part of the basic consolidated financial statements.

The accompanying schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic consolidated financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic consolidated financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic consolidated financial statements or to the basic consolidated financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic consolidated financial statements as a whole.



### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we also have issued our report dated September 15, 2017 on our consideration of the Company's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Company's internal control over financial reporting and compliance.

Ernst + Young LLP

September 15, 2017

# Management's Discussion and Analysis (Unaudited)

As of and for the Year Ended June 30, 2017

The Management's Discussion and Analysis of the financial performance is required supplementary information for the Higher Education Loan Authority of the State of Missouri and its blended component unit, the Missouri Scholarship and Loan Foundation (the Foundation), collectively, (the Company). This discussion and analysis provides an analytical overview of the Company's condensed financial statements and should be read in conjunction with the financial statements that follow.

### The Company

We are recognized as one of the largest nonprofit student loan secondary markets in America by statistics gathered and maintained by the U.S. Department of Education (the Department). We are a leading holder and servicer of student loans with \$45.8 billion in student loan assets serviced as of June 30, 2017.

The Company was created by the General Assembly of the State of Missouri through passage of House Bill (HB) 326, signed into law on June 15, 1981, in order to ensure that all eligible post-secondary education students have access to guaranteed student loans. The legislation was amended, effective August 28, 1994, effective August 28, 2003, effective August 28, 2007 and again effective May 2, 2008, to provide the Company with generally expanded powers to finance, originate, acquire, and service student loans, including, but not limited to, those guaranteed or insured pursuant to the Higher Education Act.

The passage of HB 221, effective August 28, 2003, allowed us to originate Parent Loans for Undergraduate Students (PLUS loans) and extended the date for repayment of bonds issued by us from 30 to 40 years. The bill also repealed sections of law setting restrictions on variable rate unsecured loans. The repeal of variable rate restrictions allowed us to restructure the rates assessed for the Supplemental and Qualified Institution Loan Programs.

The passage of Senate Bill (SB) 389, effective August 28, 2007, further amended the Company's purpose in order to support the efforts of public colleges and universities to create and fund capital projects and also to support the Missouri Technology Corporation's ability to work with colleges and universities in identifying opportunities for commercializing technologies, transferring technologies, and developing, recruiting, and retaining entities engaged in innovative technologies. In addition, powers of the Company were amended to include fund transfers to the Lewis and Clark Discovery Fund and authorization for the Company to participate in any type of financial aid program that provides grants and scholarships to students.

# Management's Discussion and Analysis (Unaudited)

#### The Company (continued)

The enactment of SB 967 on May 2, 2008, allowed the Company to originate Stafford loans; however, according to SB 967, "the Company's origination of Stafford loans under the Federal Family Education Loan Program (FFELP) shall not exceed ten percent of the previous year's total Missouri FFELP volume as determined by the Student Market Measure report, data from the U.S. Department of Education or other reputable sources." We disbursed just under \$1.9 million of Stafford loans during fiscal year 2011. We made no disbursements since fiscal year 2011 due to the elimination of FFELP as discussed below.

The Company is governed by a seven-member Board, five of whom are appointed by the Governor of the State, subject to the advice and consent of the State Senate, and two others who are designated by statute – the State Commissioner of Higher Education and a member of the State Coordinating Board for Higher Education. Raymond H. Bayer, Jr., appointed by the Board during fiscal year 2007, serves as Executive Director and Chief Executive Officer of the Company.

We have not originated FFELP loans since July 1, 2010. This is due to the enactment of the federal Health Care and Education Reconciliation Act of 2010 (HCERA) on March 30, 2010, including the Student Aid and Fiscal Responsibility Act (SAFRA), which eliminated FFELP effective July 1, 2010, and prohibited the origination of new FFELP loans after June 30, 2010. As of July 1, 2010, all loans made under the Higher Education Act are originated under the Federal Direct Student Loan Program (Direct Loan Program). The terms of existing FFELP loans are not materially affected by the HCERA. However, the Company has a contract with the Department to service Direct Loans in accordance with the HCERA, which requires the Department to contract with each eligible and qualified not-for-profit (NFP) servicer to service loans. On April 29, 2010, the Department began the process to identify eligible NFP servicers by issuing a Sources Sought Notice (Solicitation Number: NFP-SS-2010) (the Sources Sought Notice) requesting that interested entities submit information to the Department demonstrating eligibility as an eligible NFP servicer under the criteria set forth in the HCERA.

The Company responded to the Sources Sought Notice and was among the first 12 NFP servicers that the Department determined met the NFP servicer eligibility criteria under the HCERA. On September 29, 2010, the Department issued a Solicitation (NFP-RFP-2010) (the Solicitation) seeking proposals from eligible NFP servicers to contract with the Department to service federal assets, including Direct Loan accounts. On November 24, 2010, the Company submitted a proposal to the Department responding to the Solicitation and asking for permission to proceed to execute a Memorandum of Understanding with the Department. On February 2, 2011, the Department published a determination that the Company was permitted to enter into a Memorandum of Understanding to pursue an Authorization to Operate (ATO) and a contract award as an NFP servicer. The Pennsylvania Higher Education Assistance Agency (PHEAA) was identified as a key subcontractor for this arrangement. On March 30, 2011, the Company entered

# Management's Discussion and Analysis (continued) *(Unaudited)*

### The Company (continued)

into a Memorandum of Understanding with the Department. The Company was awarded an ATO on September 22, 2011, and a servicing contract to become an NFP servicer to service federal assets, including Direct Loans, on September 27, 2011. From fall 2011 to fall 2013, the Company entered into a "teaming arrangement" with 13 other NFP servicers (the MOHELA team). On September 19, 2014, the Company received authorization from the Department to service Common Origination Disbursements (COD). The Company received initial COD volume in December 2014. On July 9, 2015, the Company received approval from the Department to add five additional NFP Servicers to the existing servicing contract. The Company then entered into a "teaming arrangement" with the five NFP Servicers bringing the MOHELA team to a total of 19. The MOHELA team is servicing approximately 1.8 million federal asset accounts, representing approximately \$33.6 billion in student loans, as of June 30, 2017. On May 22, 2015, the Company was awarded a contract with the Department to service the Borrower Defense Call Center. During fiscal year 2017 the Company earned \$2.2 million in borrower defense servicing fees.

In addition to a federal loan servicing contract, at June 30, 2017, we serviced \$1.7 billion of our own student loans that will provide us ongoing revenue streams for many years to come. This legacy portfolio and its related revenue have and continue to assist us in a gradual and smooth transition to a federal asset servicing business model.

During fiscal year 2017, the Company recognized \$41.1 million in servicing fees from its federal servicing contract compared to \$34.2 million in fiscal year 2016 after fees paid to subcontractor team members. In addition, the Company performed contracted loan servicing for another federal student loan servicer and also serviced loans on behalf of several third-party lending institutions. Servicing fee revenue for these services during fiscal year 2017 was \$9.0 million and \$5.4 million, respectively compared to \$4.4 million and \$3.1 million, respectively in fiscal year 2016. At June 30, 2017, the Company serviced over \$10.4 billion in private third-party lender loans compared to \$5.4 billion in fiscal year 2016.

On December 23, 2011, the Consolidation Appropriation Act of 2012 was signed into law, which, in part, allowed FFELP loan holders to elect to substitute one-month LIBOR for the 90-day AA Financial Commercial Paper (90-day CP) rate for the special allowance program (SAP) index. This was a one-time opportunity, and the Company made the election as required by April 1, 2012, which was effective for the quarter ending June 30, 2012. The election applied to all Company-owned FFELP loans first disbursed after January 1, 2000, except those held in the 12th General Bond Resolution because the third-party bond insurer would not consent to the index change. The

# Management's Discussion and Analysis (continued) *(Unaudited)*

### The Company (continued)

Department approved the Company's LIBOR election on April 6, 2012. On May 22, 2013, the Company refinanced all FFELP loans held under the 12<sup>th</sup> General Bond Resolution into the 2013-1 LFRN; therefore, as of the quarter ended June 30, 2013, all Company-owned FFELP loans disbursed after January 1, 2000 are indexed to one-month LIBOR.

On June 11, 2010, the Company's Board approved the creation of the Missouri Scholarship Foundation, appointed the initial board of directors, and provided initial funding of \$100 thousand. The Missouri Scholarship Foundation was incorporated as a Missouri not-for-profit corporation for the primary purposes of receiving gifts and grants, raising funds, accepting transfers and contributions, and using the resulting funds for (1) administering grant, scholarship, and related programs on behalf of the Company and other entities and (2) assisting students who are residents of the State of Missouri and students who attend post-secondary institutions located or based in the State of Missouri to gain access to and finance their post-secondary education.

In September 2013, the Missouri Scholarship Foundation's Board approved the establishment of the Missouri Family Education Loan Program (MOFELP). MOFELP is an interest-free, private student loan program designed to provide borrowing options for Missouri students who have financial need, but may not meet the traditional credit requirements for private loans. In conjunction with the roll-out of MOFELP, the Missouri Scholarship Foundation's Board approved changing the name of the organization to the Missouri Scholarship and Loan Foundation (the Foundation) to better reflect its purpose. The Foundation's MOFELP loans are originated and serviced by the Company.

The Company owns and services student loans made pursuant to the Higher Education Act under FFELP, including:

- (a) Subsidized Stafford loans loans to students meeting certain financial needs tests for which the federal government makes interest payments available to reduce student interest cost during periods of enrollment
- (b) Unsubsidized Stafford loans loans to students made without regard to financial need for which the federal government does not make such interest payments
- (c) PLUS loans loans to parents of dependent undergraduate and graduate students, or to graduate or professional students

# Management's Discussion and Analysis (continued) *(Unaudited)*

### The Company (continued)

(d) Consolidation loans – loans available to borrowers with certain existing federal educational loans to consolidate repayment of such loans

The Company also previously owned consolidated Health Education Assistance Loans (HEAL) established by the Public Health Service Act and insured through the Department of Health and Human Services. In addition, the Company was the lender and servicer for supplemental loans, which were also known as private or alternative loans. These supplemental loans were previously made available predominantly to students in the Midwest who reached the maximum available funding under FFELP. There were several types of loans under the supplemental programs, including those for borrowers attending eligible undergraduate, technical, graduate, law, medical, and pharmacy schools. Supplemental loans were not guaranteed by the federal government.

The Company suspended its supplemental loan programs during fiscal year 2008 due in part to credit market disruptions, which made financing these loans more difficult. In addition to increasing delinquencies and defaults in the Company's existing portfolio, the creation of the Federal Grad PLUS program increased the risk profile of future supplemental loans, which were then made predominantly to undergraduate students as opposed to graduate and professional students.

The Company purchased \$13.7 million of gross principal in FFELP student loans from guarantors during fiscal year 2017. This compares to \$18.5 million purchased during fiscal year 2016, representing a 26% decrease for fiscal year 2017. The entire population of gross principal purchased in fiscal year 2017 consists of repurchases from various guarantors of loans that had previously been in bankruptcy status, as required by federal law.

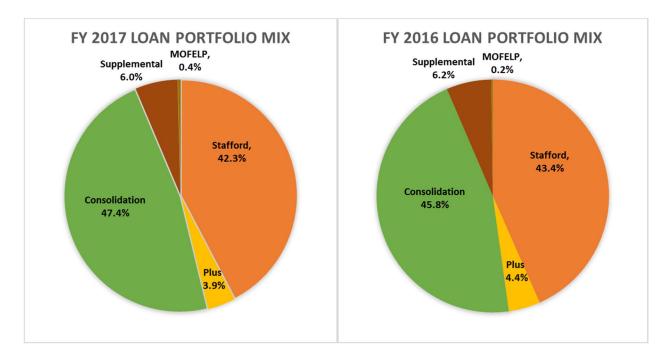
There were \$3.6 million MOFELP loans originated during fiscal year 2017 compared to \$3.2 million during fiscal year 2016.

The student loan portfolio decreased 14% from \$2.0 billion to \$1.7 billion from fiscal year 2016 to fiscal year 2017. The decrease was a result of decreases through borrower and claim payments, and loan consolidations offset by new purchases and originations.

# Management's Discussion and Analysis (continued) *(Unaudited)*

### The Company (continued)

As of June 30, 2017 and 2016, the gross student loan portfolio held by the Company was as follows:



The Company continues to focus on the development of creative solutions to support the Company's mission. In the past, the Company has offered various rate reduction programs to borrowers who establish payments through automatic deduction, as well as various loan forgiveness programs. Beginning in fiscal year 2009, the Company modified its borrower benefits to comply with new requirements related to the federal Ensuring Continued Access to Student Loans Act (ECASLA) programs. As a result, borrowers who establish payments through automatic deduction can receive a 0.25% interest rate reduction. The Company contributed funds for the State of Missouri's need-based scholarship program, the Access Missouri Financial Assistance Program (Access Missouri) in the amount of \$5.0 million, \$30.0 million and \$30.0 million in fiscal years 2013, 2012 and 2011 respectively. In addition, in fiscal year 2012, the Company provided for the contribution of \$1.0 million to a new state scholarship program titled Advanced Placement Incentive Grants. The Company reserves the right to modify these programs

# Management's Discussion and Analysis (continued) *(Unaudited)*

### The Company (continued)

as needed. During fiscal year 2017, the Company contributed \$1.6 million to the Bright Flight Scholarship fund and \$1.0 million during fiscal year 2015. There were no contributions made during fiscal year 2016. In addition, since its inception, the Company has granted over \$48 million in loan forgiveness for a variety of student borrowers, including teachers, Pell Grant recipients, and those in military service. The Company has also been providing scholarship and grant funding through the Missouri Scholarship and Loan Foundation by donating \$10.3 million, \$4.8 million, \$11.1 million, and \$5.7 million in fiscal years 2017, 2016, 2015, and 2014, respectively.

#### **Financial Analysis**

As a result of adopting GASB Statement No. 80 on July 1, 2016, which requires blending of our component unit, the Foundation, this report includes consolidated financial statements including the financial activity of the Foundation.

Included in this report are three financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. These financial statements are prepared in accordance with Governmental Accounting Standards Board (GASB) principles. The statement of net position presents the financial position of the Company at the end of the fiscal year and include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the Company. The statement of revenues, expenses, and changes in net position presents the Company's changes in financial position. The statement of cash flows provides a view of the sources and uses of the Company's cash resources.

# Management's Discussion and Analysis (continued) *(Unaudited)*

### **Financial Analysis (continued)**

Condensed financial information and a brief synopsis of the variances follow:

Condensed Statements of Net Position (In thousands)		2017		2016*
Capital assets Other than capital assets	\$	22,677 1,943,900	\$	22,468 2,206,736
Total assets		1,966,577		2,229,204
Deferred outflows of resources – pension		4,839		4,412
Current liabilities		203,896		227,285
Long-term liabilities Total liabilities		1,422,437 1,626,333		1,682,324 1,909,609
Deferred inflows of resources – pension		2,038		1,436
Net investment in capital assets		22,257		22,468
Restricted for debt service Unrestricted		223,228 97,560		218,890 81,213
Total net position	\$	343,045	\$	322,571
Condensed Statements of Revenues, Expenses, and Changes in Net Position (In thousands)		2017		2016*
Interest on student loans and interest subsidy	\$	99,978	\$	113,370
Special allowance	Ψ	(30,909)	Ψ	(42,346)
Servicing income and other		59,808		42,707
Total operating revenues		128,877		113,731
Bond expenses		30,501		26,534
Student loan expenses		9,295		11,013
General and administrative expenses		67,007		63,734
Total operating expenses		106,803		101,281
Operating income		22,074		12,450
Non-operating (expenses) revenue		(1,600)		1,073
Change in net position	\$	20,474	\$	13,523

<sup>\*</sup>Reflects adjustments for adoption of GASB Statement No. 80. Refer to Footnote 2, Summary of Significant Accounting Policies for more information.

# Management's Discussion and Analysis (continued) (Unaudited)

#### **Financial Position**

Total assets decreased \$262.6 million (12%) and total deferred outflows increased \$0.4 million (10%), while liabilities decreased \$283.3 million (15%) and deferred inflows increased \$0.6 million (42%), resulting in an increase to the Company's net position of \$20.5 million (6%) in fiscal year 2017. The increase in the change in net position in fiscal year 2017 is primarily due to a \$15.5 million (37%) increase in net servicing fee revenue, which is predominantly from the Company's federal contract, and a \$1.7 million (16%) decrease in student loan related expenses. These improvements to the change in net position were partially offset by a \$4.0 million (16%) increase in bond interest expense and a \$3.3 million (5%) increase in general and administrative expenses, which was primarily related to an increase to salaries and employee benefits.

Net investment in capital assets decreased \$0.2 million (1%) in fiscal year 2017 to \$22.3 million from \$22.5 million in fiscal year 2016 as depreciation and retirements outpaced funded capital acquisitions. Restricted net position increased by \$4.3 million (2%) to \$223.2 million in fiscal year 2017 from \$218.9 million in fiscal year 2016. Unrestricted net position increased by \$16.3 million (20%) to \$97.6 million in fiscal year 2017 from \$81.2 million in fiscal year 2016.

For the years ended June 30, 2017 and 2016, the Company recorded deferred outflows of resources related to pension of \$4.8 million and \$4.4 million, respectively, as a result of a net difference between expected and actual experience, projected and actual earnings on pension plan investments, and changes in assumptions. In addition, for the years ended June 30, 2017 and 2016, the Company recorded deferred inflows of resources related to pension in the amount of \$2.0 million and \$1.4 million, respectively, as a result of differences between expected and actual experience and differences between projected and actual earnings on pension plan investments.

#### Capital Activities

During fiscal year 2017, the Company completed the construction of a parking lot in Columbia at a cost of \$1.5 million and started planning for parking expansion in Chesterfield. The Company also made investments in facility upgrades in both Chesterfield and Columbia at a cost of \$0.9 million. Technology expansion and security investments were also made at a cost of approximately \$0.6 million.

During fiscal year 2016, the Company started the construction to expand parking in Columbia at a cost of \$0.4 million and completed facility upgrades in both Chesterfield and Columbia at a cost of \$0.3 million. The Company also made investments in technology expansion and security at a cost of approximately \$0.9 million.

Please refer to Note 5, Capital Assets, for more information.

# Management's Discussion and Analysis (continued) *(Unaudited)*

### **Financial Position (continued)**

Other than Capital Assets

The condensed statement of net position, other than capital assets includes the following (in thousands):

	 2017	2016*
Cash and cash equivalents	\$ 98,158 \$	87,193
Investments	32,769	23,426
Student loans receivable, net	1,747,893	2,035,764
Accrued interest receivable	51,342	51,534
Miscellaneous receivables and prepaid expenses	12,185	8,819
Net pension asset	1,553	-
Total other than capital assets	\$ 1,943,900 \$	2,206,736

<sup>\*</sup>Reflects adjustments for adoption of GASB Statement No. 80. Refer to Footnote 2, Summary of Significant Accounting Policies for more information.

Cash and cash equivalents increased \$11.0 million (13%) to \$98.2 million at June 30, 2017 from \$87.2 million at June 30, 2016. Please refer to the statement of cash flows included in the financial statements for detail on the Company's cash activities.

Net student loans receivable decreased \$287.9 million (14%) to \$1.7 billion at June 30, 2017 from \$2.0 billion at June 30, 2016 due to loan principal reductions of \$301.6 million partially offset by purchase activity of \$13.7 million.

Accrued interest receivable decreased \$0.2 million (0.4%) to \$51.3 million at June 30, 2017 from \$51.5 million at June 30, 2016, due to an overall decrease of the student loan portfolio.

Miscellaneous receivables and prepaid expenses increased \$3.4 million (38%) to \$12.2 million at June 30, 2017 from \$8.8 million at June 30, 2016 due to a \$4.8 million increase in servicing fee receivables, a \$0.8 million decrease in other receivables, and a \$0.6 million decrease in prepaid expenses.

At June 30, 2017, there was a net pension asset of \$1.6 million compared to a net pension liability of \$2.4 million at June 30, 2016. Please refer to Note 8 for more information on the Company's net pension asset.

# Management's Discussion and Analysis (continued) *(Unaudited)*

### **Financial Position (continued)**

#### Liabilities

Current liabilities decreased \$23.4 million (10%) to \$203.9 million at June 30, 2017 from \$227.3 million at June 30, 2016, primarily due to a decrease in current bonds payable of \$27.9 million. Long-term liabilities decreased by \$259.9 million (15%) to \$1,422.4 million at June 30, 2017 as the Company repaid bonds with available cash as required by the respective bond trusts and voluntary early redemptions. The Company did not issue any new bonds during fiscal year 2017.

In March 2012, Standard & Poor's Rating Services lowered ratings on seven classes of bonds under the 12<sup>th</sup> General Bond Resolution from "A (sf)" to "BB (sf)" and removed the Credit Watch negative. The result of the downgrade to the 12<sup>th</sup> General Bond Resolution was an increased debt service cost spread of 0.25% on the taxable bonds, as well as the loss of a LIBOR limiter, which limited the periodic rate paid by certain taxable bonds on an ongoing basis.

In June 2017, Standard & Poor's Rating Services raised ratings on three classes of bonds under the 12<sup>th</sup> General Bond Resolution from "BB (sf)" to "BBB (sf)" for 1995-D and 1996-H and "BB (sf)" to "A (sf)" for 2006-J. As a result of the upgrade for bond series 2006-J the bonds regained the use of the LIBOR limiter and a reduction of 0.25% in the debt service cost spread. The three classes of bonds had an outstanding balance of \$56.3 million as of June 30, 2017.

# Management's Discussion and Analysis (continued) *(Unaudited)*

### **Operating Results**

The change in net position for the period ending June 30, 2017 was \$20.5 million compared to the change in net position for the period ending June 30, 2016 of \$13.5 million, an improvement of \$7.0 million (51%). The improvement is primarily due to a \$15.5 million increase in net servicing fee revenue and a \$1.7 million decrease in student loan related expenses. These improvements to the change in net position were partially offset by a \$4.0 million increase in bond related expenses, a \$3.3 million increase in general and administrative expenses, primarily related to salaries and employee benefits, and a \$2.7 million increase in non-operating expenses. These non-operating expenses include a \$1.6 million increase in Bright Flight contributions, and \$1.1 million related to the gain on the termination of the retiree medical plan in the prior year.

### Operating Revenues

Total operating revenues increased \$15.2 million (13%) to \$128.9 million in fiscal year 2017 from \$113.7 million in fiscal year 2016. The primary reason for the increase was an increase in servicing fees, net of subcontractor fees of \$15.5 million. In addition, there was a reduction in special allowance paid to the U.S. Department of Education of \$11.4 million. These increases were partially offset by a decrease in interest on student loans of \$9.6 million and a decrease in interest subsidy of \$3.8 million. Interest on student loans declined primarily due to a \$287.9 million reduction in student loans outstanding, as well as a continued shift in the portfolio mix to a higher percentage of lower yielding post-October 1, 2007 loans. The reduction in interest subsidy was a result of ongoing decreases in the level of lower yielding loans in an in-school or in-grace status to 0.3% (\$6.1 million) of the portfolio at June 30, 2017 from 0.5% (\$10.3 million) of the portfolio at June 30, 2016. The decrease in special allowance in fiscal year 2017 was due to both the reduction in student loans owned and an increase in interest rates. The interest rate with the most notable impact on the special allowance calculation is the one-month LIBOR rate. The average one-month LIBOR rate increased 0.41% to 0.75% in fiscal year 2017 from 0.34% in fiscal year 2016. The increase in the rates results in a reduced amount of special allowance that is paid.

Examples of the rates driving student loans and net student loan revenues follow in the next several paragraphs.

Fixed rate unsubsidized Stafford loans made on or after July 1, 2006 and subsidized Stafford loans made between July 1, 2006 and June 30, 2008, in all loan statuses bear interest at 6.8%. Fixed rate subsidized Stafford loans made between July 1, 2008 and June 30, 2009, bear interest at 6.0%, while the same loans made between July 1, 2009 and June 30, 2010, bear interest at 5.6%. Subsidized and unsubsidized Stafford loans made on or after July 1, 1998 and before July 1, 2006, that are in a status other than in-school, in-grace, or deferment bear interest at a rate equivalent to the 91-day U.S. Treasury Bill (91-day T-Bill) rate plus 2.30%, with a maximum rate of 8.25%.

### Higher Education Loan Company of the State of Missouri

# Management's Discussion and Analysis (continued) *(Unaudited)*

### **Operating Results (continued)**

Stafford loans made within the same period that are in an in-school, in-grace, or deferment status bear interest at a rate equivalent to the 91-day T-Bill rate plus 1.70%, with a maximum rate of 8.25%. The variable rate loans are adjusted annually on July 1 based on the 91-day T-Bill rate as of the last auction date in May. The 91-day T-Bill rate in effect for fiscal year 2017 was 0.35%, which set the rates on these loans at 2.65% and 2.05%, respectively. The rates on the same loans during fiscal year 2016 were 2.32% and 1.72%, respectively.

PLUS loans first disbursed on or after July 1, 2006 bear interest at a fixed rate of 8.5%. Variable rate PLUS loans made on or after July 1, 1998 bear interest at a rate equivalent to the 91-day T-Bill plus 3.10%, with a maximum rate of 9.0%. The rates are adjusted annually on July 1 based on the 91-day T-Bill rate as of the last auction date in May. The 91-day T-Bill rate in effect for fiscal year 2017 was 0.35%, which set the rate on these loans at 3.45%, as compared to 3.12% for fiscal year 2016. Consolidation loans for which the application was received by an eligible lender on or after October 1, 1998 bear interest at a rate equal to the weighted average of the loans consolidated, rounded to the nearest higher one-eighth of 1%, with a maximum rate of 8.25%.

Special allowance is paid to or rebated by the Company on the spread between student loan borrower interest rates and the one-month LIBOR or 91-day T-Bill rates. For example, federal law requires the Company to charge a parent an 8.5% interest rate on a PLUS loan originated after July 1, 2006, which the Company collects from the parent borrower. However, the Company only earns a yield on that loan at the one-month LIBOR rate plus 1.94%. The one-month LIBOR rate for the quarter ended June 30, 2017 was 1.07%, which means the Company's annual yield for that quarter was 3.01%. The Company is required to rebate the additional interest paid by the borrower of 5.49% (8.5% – 3.01%) to the Department through the rebate of excess special allowance, which is often referred to as negative special allowance.

#### Operating Expenses

Total operating expenses realized a \$5.5 million (5%) increase in fiscal year 2017 from fiscal year 2016. The increase was a result of an increase in bond related and general and administrative expenses of \$4.0 million and \$3.3 million, respectively. This increase was offset in part by a decline in student-loan related expenses of \$1.7 million.

General and administrative expenses, which include salaries and employee benefits, postage and forms, computer services, professional fees, occupancy expense, depreciation and amortization, grants, and other operating expenses, increased by \$3.3 million in fiscal year 2017. The increase in general and administrative expenses can be attributed primarily to a \$2.6 million increase in

## Higher Education Loan Company of the State of Missouri

# Management's Discussion and Analysis (continued) *(Unaudited)*

#### **Operating Results (continued)**

salaries and employee benefits, a \$0.8 million increase in computer services, and a \$0.5 million increase in other operating expenses. General and administrative expenses increased due to the increase in the volume of student loans the Company is servicing under its federal contract and the Company's extensive efforts to consult and assist borrowers. The Company began fiscal year 2017 servicing approximately 1.5 million borrower accounts and ended the fiscal year servicing approximately 1.8 million borrower accounts under the federal contract.

Interest expense increased \$4.0 million (16%) to \$29.4 million in fiscal year 2017 from \$25.4 million in fiscal year 2016, primarily due to an increase in interest rates. The negative effect of the increase in interest rates was partially offset by a \$287.0 million (15%) decrease in outstanding debt of the Company. The Company continued to experience various interest rate spikes on its debt in fiscal year 2017 due to the failure of the auction rate market, which at times set those bonds to bear interest at the maximum rates under the bond documents. The amount of outstanding auction rate securities continued to decline to \$56.3 million at June 30, 2017 from \$78.5 million at June 30, 2016. In addition, the interest on LIBOR floating rate notes increased throughout the year. Five of the Company's floating rate notes are priced at three month LIBOR plus a spread from 0.85% to 1.05% and two of the LIBOR floating rate notes are priced at one month LIBOR plus a spread of either 0.55% or 0.83%. The average one-month LIBOR rate increased 0.41% to 0.75% and the average three-month LIBOR rate increased 0.49% to 0.99% in fiscal year 2017. Total bond related expenses increased \$4.0 million to \$30.5 million in fiscal year 2017.

Total student loan-related expenses decreased \$1.7 million to \$9.3 million in fiscal year 2017 from \$11.0 million in fiscal year 2016. The decrease was due to a \$1.0 million decrease in consolidation rebate fees to \$9.6 million, and a \$0.7 million decrease in the provision for loan losses to (\$0.3) million in fiscal year 2017. The decrease in consolidation rebate fees was due to a \$103.5 million decline in the Company's outstanding consolidation student loan principal during fiscal year 2017.

Non-operating Revenues and Expenses

In fiscal year 2017, the Company contributed \$1.6 million to the Bright Flight Scholarship fund.

In fiscal year 2016, the Company realized a gain on termination of retiree medical plan of \$1.1 million

# Management's Discussion and Analysis (continued) *(Unaudited)*

### **Continuing Developments**

Lewis and Clark Discovery Initiative

On August 28, 2007, legislation establishing the Lewis and Clark Discovery Initiative (the Initiative) became law. The legislation, known as SB 389 (the LCDI Legislation) directs the Company to distribute \$350.0 million into a fund in the State Treasury known as the Lewis and Clark Discovery Fund (the Fund) by September 30, 2013, in varying increments, unless otherwise approved by the Company and the Missouri Commissioner of the Office of Administration. Investment earnings on the Fund are credited against subsequent payments by the Company. In addition, the LCDI Legislation provides that the Company may delay payments if the Company determines that any such distribution may materially adversely affect the service and benefits provided to Missouri students or residents in the ordinary course of the Company's business, the borrower benefit programs of the Company, or the economic viability of the Company. The General Assembly has appropriated amounts to be deposited in the Fund for certain capital projects at public colleges and universities. The law provides that following the initial distribution by the Company, the Missouri Director of Economic Development shall allocate to and reserve for the Company in 2007 and the next 14 years, at least 30% of Missouri's tax-exempt, private activity bond cap allocation. The amount of this allocation may be reduced for 2015 and later years by the percentage of the \$350.0 million not paid by the Company to the Fund by the end of the preceding year.

On September 7, 2007, the Members of the Company's Board approved a resolution to fund the initial payment of \$230.0 million and on September 14, 2007, in accordance with the Board's Resolution, the Company sent a \$230.0 million wire to the Missouri State Treasury. Subsequently, the Members of the Company's Board approved resolutions to fund additional payments, net of interest income earned on the funds on deposit with the State Treasurer, of \$3.9 million. The Fund has also earned interest income of \$10.9 million since inception. For each quarterly payment due subsequent to September 30, 2008 through the year ended June 30, 2013, the Board did not authorize a payment to the Fund. The remaining unfunded amount of the LCDI was \$105.1 million as of June 30, 2017.

During fiscal years 2011, 2012, and 2013, the Company received two-year, three-year, and one-year extensions, respectively, from the Commissioner of the Office of Administration on the payment of LCDI funds to September 30, 2019. The extensions were approved as a part of the Company's agreement to provide \$30.0 million, \$30.0 million, and \$5.0 million for need-based scholarships under the Access Missouri Financial Assistance Program during the 2011, 2012, and 2013 fiscal years, respectively.

# Management's Discussion and Analysis (continued) *(Unaudited)*

### **Continuing Developments (continued)**

During fiscal year 2017, the Company received a five-year extension from the Commissioner of the Office of Administration on the payment of LCDI funds to September 30, 2024 with one year extensions for each additional \$5 million in Foundation funding.

The Company will continue analyzing and determining on an annual basis what, if any, distribution the Company should make to the LCDI Fund. The Company is unsure whether it will be able to make any significant future distributions required by the LCDI Legislation. Any such distributions by the Company could substantially decrease the amount of its capital and, accordingly, erode its funds for new programs and contingencies related to current operations.

The Company accounts for the funding of the LCDI in accordance with GASB Statement No. 33 as a voluntary non-exchange transaction, because the Company will provide value to the Fund in excess of the value received in return. The Company does not record a liability for the unfunded amount of the LCDI because the time requirement of the final funding has not been met and payment of the unfunded amount has not been deemed probable as of June 30, 2017.

# Consolidated Statement of Net Position (Dollars in Thousands)

	As of June 30, 2017
Assets and deferred outflows of resources:	
Current assets:	
Cash and cash equivalents:	\$ 68,500
Restricted Unrestricted	\$ 68,500 29,658
Total cash and cash equivalents	98,158
Total cush and cush equivalents	70,130
Investments – restricted	6,203
Investments – unrestricted	26,566
Total Investment	32,769
Student loans receivable	192,962
Accrued interest receivable:	1 601
Interest subsidy – U.S. Department of Education Student loans receivable (less allowance for doubtful loans \$644)	1,601 49,741
Total accrued interest receivable	51,342
Total decided interest receivable	31,312
Miscellaneous receivables and prepaid expenses	12,079
Total current assets	387,310
Long-term assets:	
Student loans receivable (less allowance for doubtful loans \$12,803)	1,554,931
Net pension asset Prepaid expenses	1,553 106
Capital assets, at cost less accumulated depreciation and amortization of \$18,860	22,677
Total long-term assets	1,579,267
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total assets	\$ 1,966,577
	4.020
Deferred outflows of resources – pension	4,839
Liabilities, deferred inflows of resources and net position:	
Current liabilities:	
Bonds payable	\$ 177,102
Accrued interest payable	1,848
Special allowance subsidy payable	6,106
Other liabilities	18,840 203.896
Total current liabilities	203,896
Long-term liabilities:	
Bonds payable	1,420,868
Net pension liability	1,569
Total long-term liabilities	1,422,437
Total liabilities	1,626,333
Total natifices	1,020,333
Deferred inflows of resources - pension	2,038
Net position:	
Net investment in capital assets	22,257
Restricted for debt service	223,228
Unrestricted	97,560
Total net position	\$ 343,045

# Consolidated Statement of Revenues, Expenses, and Changes in Net Position (Dollars in Thousands)

Interest on student loans, net U.S. Department of Education:		For the Year Ended June 30, 2017
U.S. Department of Education:       7,671         Interest subsidy       (30,909)         Special allowance       (30,909)         Investment income       738         Realized and unrealized gain on investments       1,309         Servicing fees       61,880         Less: Subcontractor fees       (4,119)         Total operating revenues, net       29,380         Bond maintenance fees       999         Credit support       122         Total bond-related expenses       9,99         Credit support       122         Total student loan-related expenses       9,583         Provision for loan losses       2,880         Total student loan-related expenses       9,295         Salaries and employee benefits       39,985         Postage and forms       6,413         Computer services       9,094         Professional fees       2,317         Occupancy expense       948         Depreciation and amortization       2,764         Scholarship       198         Grants       138         Other operating expenses       5,150         Total operating expenses       5,150         Total operating expenses       106,803	Operating revenues, net:	
Interest subsidy		\$ 92,307
Special allowance         (30,009)           Investment income         738           Realized and unrealized gain on investments         1,309           Servicing fees         61,880           Less: Subcontractor fees         (4,119)           Total operating revenues, net         128,877           Operating expenses:         29,380           Interest expense         29,380           Bond maintenance fees         999           Credit support         122           Total bond-related expenses         9,583           Provision for loan losses         2,880           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         9,48           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total operating expenses         5,150           Total operating expenses         67,007           Total operating expenses         106,003		7 671
Investment income         738           Realized and unrealized gain on investments         1,309           Servicing fees         61,880           Less: Subcontractor fees         (4,119)           Total operating revenues, net         128,877           Operating expenses:         29,380           Interest expense         29,380           Bond maintenance fees         999           Credit support         122           Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Porfessional fees         2,317           Occupancy expense         9,48           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total operating expenses         67,007           Total operating expenses         106,803           Operating income         22,074	· · · · · · · · · · · · · · · · · · ·	
Servicing fees         61,880           Less: Subcontractor fees         (4,119)           Total operating revenues, net         128,877           Operating expenses:         29,380           Interest expense         29,380           Bond maintenance fees         999           Credit support         122           Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total operating expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         81,500           Bright Flight Contribution         (1,600) <td>1</td> <td></td>	1	
Less: Subcontractor fees         (4,119)           Total operating revenues, net         128,877           Operating expenses:         29,380           Interest expense         29,380           Bond maintenance fees         999           Credit support         122           Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         8           Bright Flight Contribution         1,1,600           Total non-operating revenues (expenses)	Realized and unrealized gain on investments	1,309
Total operating revenues, net         128,877           Operating expenses:	Servicing fees	61,880
Operating expenses:         29,380           Bond maintenance fees         999           Credit support         122           Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         5,150           Total operating expenses         67,007           Total operating revenues (expenses):         106,803           Operating income         22,074           Non-operating revenues (expenses):         11,600           Total non-operating revenues (expenses)         1,1600           Change in net position         20,474           Net position, beginning of year         322,571	Less: Subcontractor fees	
Interest expense         29,380           Bond maintenance fees         999           Credit support         122           Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         5,150           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         11,600           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571	Total operating revenues, net	128,877
Bond maintenance fees         999           Credit support         122           Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         1           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571	Operating expenses:	
Credit support         122           Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         8           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571	1	29,380
Total bond-related expenses         30,501           Consolidation rebate fees         9,583           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         1,600           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		
Consolidation rebate fees Provision for loan losses         9,583 (288)           Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits Postage and forms         6,413 (413)           Computer services Postage and forms         9,094 (413)           Computer services Postage and forms         9,094 (413)           Professional fees Postage Professional fees Profession Professional fees Pro	**	
Provision for loan losses         (288)           Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571	Total bond-related expenses	30,501
Total student loan-related expenses         9,295           Salaries and employee benefits         39,985           Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		
Salaries and employee benefits       39,985         Postage and forms       6,413         Computer services       9,094         Professional fees       2,317         Occupancy expense       948         Depreciation and amortization       2,764         Scholarship       198         Grants       138         Other operating expenses       5,150         Total general and administrative expenses       67,007         Total operating expenses       106,803         Operating income       22,074         Non-operating revenues (expenses):       (1,600)         Bright Flight Contribution       (1,600)         Total non-operating revenues (expenses)       (1,600)         Change in net position       20,474         Net position, beginning of year       322,571	Provision for loan losses	
Postage and forms         6,413           Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571	Total student loan-related expenses	9,295
Computer services         9,094           Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (2,474           Net position, beginning of year         322,571		
Professional fees         2,317           Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		
Occupancy expense         948           Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571	1	
Depreciation and amortization         2,764           Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		,
Scholarship         198           Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		
Grants         138           Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		
Other operating expenses         5,150           Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		
Total general and administrative expenses         67,007           Total operating expenses         106,803           Operating income         22,074           Non-operating revenues (expenses):         (1,600)           Bright Flight Contribution         (1,600)           Total non-operating revenues (expenses)         (1,600)           Change in net position         20,474           Net position, beginning of year         322,571		
Total operating expenses 106,803  Operating income 22,074  Non-operating revenues (expenses): Bright Flight Contribution (1,600) Total non-operating revenues (expenses) (1,600)  Change in net position 20,474  Net position, beginning of year 322,571		
Operating income 22,074  Non-operating revenues (expenses): Bright Flight Contribution (1,600) Total non-operating revenues (expenses) (1,600)  Change in net position 20,474  Net position, beginning of year 322,571		
Non-operating revenues (expenses): Bright Flight Contribution (1,600) Total non-operating revenues (expenses) (1,600)  Change in net position 20,474  Net position, beginning of year 322,571	Total operating expenses	
Bright Flight Contribution (1,600) Total non-operating revenues (expenses) (1,600)  Change in net position 20,474  Net position, beginning of year 322,571	Operating income	22,074
Bright Flight Contribution (1,600) Total non-operating revenues (expenses) (1,600)  Change in net position 20,474  Net position, beginning of year 322,571	Non-operating revenues (expenses):	
Total non-operating revenues (expenses) (1,600)  Change in net position 20,474  Net position, beginning of year 322,571		(1,600)
Net position, beginning of year	Total non-operating revenues (expenses)	(1,600)
	Change in net position	20,474
	Net position, beginning of year	322,571
		\$ 343,045

# Consolidated Statement of Cash Flows (Dollars in Thousands)

## For the Year Ended June 30, 2017

	2017	
Cash flows from operating activities:		
Student loan and interest purchases	\$	(13,706)
Student loan repayments		396,365
Payments to employees		(41,051)
Payments to vendors		(37,121)
Net settlement of government interest		(25,654)
Cash received for servicing fees		57,133
Student loan repayments for lenders		6,029
Disbursement of new student loans		(3,561)
Net cash provided by operating activities		338,434
Cash flows from noncapital financing activities:		
Repayment of bonds		(287,172)
Interest paid on debt		(28,720)
Contributions to Bright Flight		(1,600)
Net cash used in noncapital financing activities		(317,492)
Cash flows from capital and related financing activities:		
Purchase of capital assets		(2,572)
Net cash used in capital and related financing activities		(2,572)
Cash flows from investing activities:		
Purchase of investments, net of sales		(8,199)
Interest received on cash, cash equivalents and investments		794
Net cash used in investing activities		(7,405)
Change in cash and cash equivalents		10,965
Cash and cash equivalents, beginning of year		87,193
Cash and cash equivalents, end of year	\$	98,158

# Consolidated Statement of Cash Flows (Dollars in Thousands)

	2017	
Reconciliation of operating income to net cash provided		_
by operating activities:	Φ.	
Operating income	\$	22,074
Adjustments to reconcile operating income to net cash provided by		
operating activities:		
Depreciation and amortization		2,764
Net pension asset and inflows and outflows		(2,176)
Investment income		(738)
Provision for loan losses		(288)
Realized and unrealized gain on investments		(1,309)
Interest expense		29,380
Change in assets and liabilities:		
Decrease in student loans receivable		288,156
Decrease in accrued interest receivable		192
Increase in miscellaneous receivables		
and prepaid expenses		(3,503)
Increase in special allowance subsidy payable		
and other liabilities		3,882
Total adjustments		216 260
Total adjustments	<u> </u>	316,360
Net cash provided by operating activities		338,434
Noncash investing, capital, and financing activities:		
Outstanding liabilities, including retainage payable,		
related to capital assets	\$	1,556

# Notes to Consolidated Financial Statements (Dollars in Thousands)

As of and for the Year Ended June 30, 2017

### 1. Description of the Organization

The Higher Education Loan Authority of the State of Missouri and its blended component unit, the Missouri Scholarship and Loan Foundation (the Foundation), collectively, (the Company) was created by Legislation, which was signed into law on June 15, 1981 by the Governor of the State of Missouri and became effective on September 28, 1981. The purpose was to provide a secondary market for loans made under the Federal Family Education Loan Program (FFELP) provided for by the Higher Education Act. The legislation was amended, effective August 28, 1994, effective August 28, 2003, effective August 28, 2007 and again effective May 2, 2008, to provide the Company with generally expanded powers to finance, originate, acquire, and service student loans, including, but not limited to, those guaranteed or insured pursuant to the Higher Education Act. The Company is assigned to the Missouri Department of Higher Education; however, by statute, the State of Missouri is in no way financially accountable for the Company. Student loan revenue bonds outstanding are payable as specified in the resolutions authorizing the sale of bonds. The bonds are not payable from funds received from taxation and are not debts of the State of Missouri or any of its other political subdivisions.

The Company was historically one of the lenders for supplemental loans made available to students in the Midwestern region who had reached the maximum amount available under FFELP. The balance of these loans outstanding is approximately 5% of the total loan receivable balance as of June 30, 2017. During fiscal year 2008, the Company discontinued originating supplemental and FFELP consolidation loans.

On March 30, 2010, the President signed into law The Health Care and Education Reconciliation Act of 2010, which included the Student Aid and Fiscal Responsibility Act (SAFRA). Effective July 1, 2010, the legislation eliminated the authority to provide new loans under FFELP and required that all new federal loans be made through the Direct Loan Program. The new law does not alter or affect the terms and conditions of existing FFELP loans. The Company continues to service and purchase FFELP loans.

After restructuring operations to reflect the change in law, in September 2011, the Company was awarded a Federal Servicing contract with the U.S. Department of Education (the Department) and given the specified initial allotment of 100,000 federal accounts for servicing. In accordance with the solicitation, the Company also began partnering with other nonprofit loan servicing organizations (NFP servicers or subcontractors) that were eligible to receive the initial allotment of 100,000 federal accounts but did not have a servicing contract with the Department. Under agreements signed with these subcontractors, the Company will service each entity's initial

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 1. Description of the Organization (continued)

allocation of federal accounts and provide the subcontractor with a portion of the revenues in exchange. At June 30, 2017, the Company was servicing federal accounts for 18 subcontractors.

### Blended Component Unit - Missouri Scholarship and Loan Foundation

On June 11, 2010, the Company's Board approved the creation of the Missouri Scholarship Foundation, appointed the initial Board of Directors, and provided initial funding of \$100. The Missouri Scholarship Foundation was incorporated as a Missouri not-for-profit corporation for the primary purposes of receiving gifts and grants, raising funds, accepting transfers and contributions, and using the resulting funds for (1) administering grant, scholarship, and related programs on behalf of the Company and other entities and (2) assisting students who are residents of the State of Missouri and students who attend post-secondary institutions located or based in the State of Missouri to gain access to and finance their post-secondary education.

In September 2013, the Missouri Scholarship Foundation's Board approved the establishment of the Missouri Family Education Loan Program (MOFELP). MOFELP is an interest-free, private student loan program designed to provide borrowing options for Missouri students who have financial need, but may not meet the traditional credit requirements for private loans. In conjunction with the roll-out of MOFELP, the Missouri Scholarship Foundation's Board approved changing the name of the organization to the Missouri Scholarship and Loan Foundation (the Foundation) to better reflect its purpose. The Foundation's MOFELP loans are originated and serviced by the Company.

The Foundation has been approved by the Internal Revenue Service (IRS) as a tax-exempt 501(c)(3) entity for federal tax purposes. All significant contributions received by the Foundation are expected to be made by the Company.

The Bylaws of the Foundation call for the Foundation to be governed by a Board of three to thirteen Directors. Directors are appointed by the existing Board of Directors of the Foundation after the proposed appointments are submitted to the Company for approval. The Company is responsible for approving or disapproving proposed appointees to the Board of Directors. Any Director elected by the Board of Directors can be removed without cause by the Company. The current Foundation Directors include the Company's Executive Director, the Company's General Counsel, the Company's Director of Business Development and Government Relations, and the Deputy Commissioner of Higher Education from the Missouri Department of Higher Education. The Executive Director of the Company serves as a voting member of the Board ex officio. The

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 1. Description of the Organization (continued)

Company must approve any amendments to the Bylaws or Articles of Incorporation of the Foundation. The Foundation may only appoint an executive director, responsible for overseeing the Foundation's day-to-day operations, with the approval of the Company.

The Foundation can be dissolved by its own Board of Directors with approval from the Company. Upon dissolution, any remaining assets would be reverted to the Company. The Company does not have the unilateral authority to dissolve the Foundation; dissolution first requires the action of its own Board of Directors.

The Foundation is treated as a component unit because the Company approves the appointment of the Foundation's Board of Directors and has the ability to impose its will on the Foundation. The Foundation is a blended component unit as it is a not-for-profit corporation in which the Company is the sole corporate member. As a blended component unit, the financial results of the Foundation are consolidated with the financial results of the Company.

### 2. Summary of Significant Accounting Policies

#### **Basis of Presentation and Accounting**

The financial statements are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The financial statements have been prepared on the basis of the governmental enterprise fund concept, which pertains to financial activities that operate similarly to a private business enterprise. The financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting. We are engaged only in business-type activities; therefore, government-wide financial statements are not presented.

In accordance with its bond and other borrowing resolutions, fund accounting principles are utilized, whereby each fund is a separate set of self-balancing accounts. The assets of each bond fund are restricted pursuant to the bond resolutions. To accomplish the various public purpose loan programs empowered by its authorizing legislation and to conform with the bond and note resolutions and indentures, financial activities are recorded in the various operating and bond-related funds (see Note 9). Administrative transactions and those loan transactions not associated

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

with bond issues are recorded in the Operating Fund. For financial statement presentation purposes, the funds have been aggregated into a single enterprise fund.

### **Adoption of New Accounting Standards**

GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, Accounting and Financial Reporting for Pensions, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also amends certain provisions of Statement No. 67, Financial Reporting for Pension Plans, and Statement 68 for pension plans and pensions that are within their respective scopes. This Statement first impacted and is reflected in the financial statements in the year ended June 30, 2017 related to the new Supplemental Pension Plan (SERP).

GASB Statement No. 80, Blending Requirements for Certain Component Units. This Statement amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does not apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, Determining Whether Certain Organizations Are Component Units. This Statement was adopted on July 1, 2016 and the Foundation was reported as a Blended Component Unit.

GASB Statement No. 82, Pension Issues, an amendment of GASB Statements No. 67, No. 68, and No. 73. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

(3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This Statement was adopted on July 1, 2016.

#### **Use of Estimates**

The preparation of the financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the statement of net position dates and the reported amounts of revenues and expenses during the reporting periods. Actual results could differ significantly from those estimates. Material estimates that are particularly susceptible to significant change in the near term relate to pension, the allowance for doubtful loans, and calculations of current and long-term student loans receivable and current and long-term bonds payable.

### **Cash Equivalents**

All investment securities with original maturities of less than 90 days at the date of purchase are considered cash equivalents. All cash equivalents that are held by a trustee in accordance with the provisions of bond indentures or other financing agreements are classified as restricted. Cash equivalents are reported at fair value. See Note 3 for more information.

#### **Investments**

Investments are reported at fair value. Restricted investments include those that are held by a trustee in accordance with the provisions of bond indentures or other financing agreements. See Note 3 for more information.

#### **Student Loans Receivable**

Student loans receivable consist of FFELP, MOFELP, and supplemental loans, which are stated at the principal amount outstanding adjusted for an allowance for doubtful amounts.

#### **Accrued Interest Receivable**

Interest on student loans is accrued based upon the actual principal amount outstanding. The Department makes quarterly interest payments on subsidized FFELP loans until the student is required, under the provisions of the Higher Education Act, to begin repayment. Repayment must

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

begin generally within six months after the student completes his or her course of study, leaves school, or ceases to carry at least one-half the normal full-time academic load as determined by the participating institution. The Department also makes quarterly interest payments on subsidized FFELP loans that are in an eligible income-driven repayment plan or an eligible deferment status. The amount of accrued interest received is reduced by amounts due to the Department for negative special allowance as described below. There is no interest charged on MOFELP loans.

#### **Allowance for Doubtful Amounts**

Allowance for doubtful accounts are estimates of probable losses incurred in the FFELP, MOFELP, and supplemental loan portfolios at the statement of net position dates. Estimated probable losses are expensed through the provision for loan losses in the period that the loss event occurs. Estimated probable losses contemplate expected recoveries. When a charge-off event occurs, the carrying value of the loan is charged to the allowance for doubtful loans. The amount attributable to expected recoveries remains in the allowance for doubtful loans until received.

### Supplemental Loans

The supplemental loans in the portfolio present the greatest risk of loan loss because the loans are either self-insured or insured by a third party as opposed to FFELP loans, which are insured by the Department. As such, in evaluating the adequacy of the allowance for doubtful loans on the supplemental loan portfolio, several factors are considered, including the loan's insured status, the seasoning of the loan, whether the loan was provided to a graduate or undergraduate student, and the age of the receivable.

Estimates of inherent loss default rates in the supplemental loan portfolio are a percentage of the original disbursed principal balance. The growth rates of the default rate over the prior years are also computed. Then, the segmented portfolio is analyzed to determine if the loans, by repayment year, have seasoned or require a reserve for additional probable losses. Reserve adjustments are modeled to adjust for insured loans, loans with collection agencies, and loans that have emerged from bankruptcy. Insured loans are guaranteed at 95%; therefore, all insured loans are analyzed separately from the uninsured supplemental loan portfolio. Supplemental loan principal is charged off against the allowance when the loan exceeds 270 days delinquent. Subsequent recoveries on loans charged off are recorded directly to the allowance based on the total principal outstanding.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

The allowance associated with the accrued interest on supplemental loans is calculated in a manner that is consistent with the method used to calculate the allowance for doubtful loans on the supplemental loan portfolio as described above.

#### FFELP Loans

The methodology for estimating the allowance for loan losses in the FFELP portfolio incorporates both quantitative and qualitative factors. Historical data on defaults and write-offs experienced are utilized to project inherent losses that have occurred in the FFELP portfolio. Estimated defaults are multiplied by a percentage, consisting of the weighted-average non-guarantee rate adjusted for trending, to determine the allowance for loan losses required on the outstanding principal balances of FFELP loans. Because accrued interest receivable on FFELP loans is insured at the same percentages as the related principal on those loans, the reserve percentage on FFELP principal is applied to the accrued interest on FFELP loans to determine the estimated allowance for accrued interest receivable. The allowance for accrued late fees on FFELP loans, which are uninsured, is determined by applying historical rates of late fee write-offs experienced for each FFELP loan type.

#### MOFELP Loans

The methodology for estimating the allowance for loan losses in the MOFELP portfolio balance is based on the age of the receivable where the growth rate of the supplemental loan portfolio is applied to the outstanding MOFELP portfolio balance that has not been charged off. The growth rate of the supplemental portfolio is used as it is similar to the MOFELP portfolio in nature. Additionally, a MOFELP loan is charged off against the allowance when the loan exceeds 270 days delinquent.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

### Miscellaneous Receivables and Prepaid Expenses

At June 30, 2017, miscellaneous receivables and prepaid expenses consist of the following:

	<u></u>	2017
Prepaid bond interest	\$	334
Other prepaid expenses		1,268
Servicing fees receivable		10,139
Other receivables		444
Total miscellaneous receivables and prepaid expenses	\$	12,185
Current portion	\$	12,079
Long-term portion		106
Total	\$	12,185

#### Pension

For purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Higher Education Loan Authority of the State of Missouri Pension Plan (the Pension Plan), the Supplemental Pension Plan (SERP), and additions to/deductions from the Pension Plan's and SERP's fiduciary net position have been determined on the same basis as they are reported. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Capital Assets**

Capital assets consist of land, buildings and improvements, office furniture and equipment, and software assets. The policy is to capitalize all assets purchased with an initial individual cost of \$10 or more and an estimated useful life of more than one year. Capital assets are reported at cost, net of accumulated depreciation and amortization, and net of estimated impairments, if any. Capital assets are reviewed for impairment in accordance with GASB Codification section 1400, *Reporting Capital Assets*. Depreciation is charged to operations on the straight-line method over the estimated useful lives of the related assets as follows:

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

Asset Category	<b>Estimated Useful Life</b>
Buildings and improvements	3-30 years
Furniture and equipment	3-7 years
Software assets	3-7 years

#### **Deferred Outflows of Resources Related to Pension**

Deferred outflows of resources is a consumption of net assets that is applicable to a future reporting period. As of June 30, 2017, recorded deferred outflows of resources related to pension in the amount of \$4,839 are a result of a net difference between projected and actual earnings on pension plan investments.

### **Special Allowance Subsidy Payable**

We as loan owners do not necessarily earn what a borrower pays. The Department provides a special allowance to student loan owners participating in FFELP. Special allowance was designed to ensure loan owners earn a market rate of interest by making up the difference between what a borrower pays in interest (borrower rate) under federal law and what a loan owner earns (lender yield) on the loan under federal law. On December 23, 2011, The Consolidation Appropriation Act of 2012 was signed into law, which, in part, allowed FFELP loan holders to elect to substitute one-month LIBOR for the 90-day AA Financial Commercial Paper (90-day CP) rate for the special allowance program (SAP) index. This was a one-time opportunity, and the election was made as required by April 1, 2012, which was effective for the quarter ending June 30, 2012. The election applied to all owned FFELP loans first disbursed after January 1, 2000, except those held in the 12<sup>th</sup> General Bond Resolution because the third-party bond insurer would not consent to the index change. On May 22, 2013, all FFELP loans held under the 12<sup>th</sup> General Bond Resolution were refinanced into the 2013-1 LIBOR floating rate notes. As of the quarter ended June 30, 2013, all owned FFELP loans disbursed after January 1, 2000 are indexed to one-month LIBOR.

The special allowance amount is the result of applying a percentage, based upon the average bond equivalent rates of the one-month LIBOR or 90-day CP, to the average daily unpaid principal balance and capitalized interest of the student loans. For loans first disbursed prior to January 1, 2000, the 91-day Treasury bill rate is used rather than the one-month LIBOR or 90-day CP rates. The special allowance is accrued as earned or payable. Borrower interest rates for Stafford and

Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

Parent Loans for Undergraduate Students (PLUS) loans first disbursed between July 1, 1998 and June 30, 2006 were variable rates set annually based on the 91-day Treasury bill plus a spread between 1.70% and 3.10%. Lender yields on many of those same loans (loans first disbursed between January 1, 2000 and April 1, 2006) adjust quarterly based on the one-month LIBOR rate plus a spread between 1.74% and 2.64%; however, the borrower rate serves as the "floor" for the lender yield. Loans first disbursed in these time periods can only earn positive special allowance due to the "floor" income feature. For loans first disbursed after April 1, 2006, federal law changed, removing the "floor" income feature, which allows the lender yield to float down below the borrower rate. In these situations, the loan owner earns less than the borrower pays in interest causing negative special allowance, which must be rebated to the Department. This situation was magnified by additional changes in federal law that implemented fixed borrower interest rates from 6.8% to 8.5% for loans first disbursed after July 1, 2006. Furthermore, for loans first disbursed after October 1, 2007, the lender's spread over the 90-day CP rate was reduced by 0.40% to 0.70%. The 90-day CP rate was later converted to one-month LIBOR. Total special allowance was negative in fiscal year 2017, due to the loan portfolio mix and the rate of one-month LIBOR.

#### **Deferred Inflows of Resources Related to Pension**

Deferred inflows of resources is an acquisition of net assets that is applicable to a future reporting period. As of June 30, 2017, deferred inflows of resources related to pension are \$1,955 for the Pension Plan and \$83 for the SERP, which are a result of differences between expected and actual experience.

#### **Net Position**

Net position is classified into three components: net investment in capital assets, restricted for debt service, and unrestricted. Net investment in capital assets consists of capital assets, net of accumulated depreciation and amortization, reduced by the outstanding balances of any liabilities attributable to the acquisition, construction, or improvement of those assets. Net position is reported as restricted when limitations on the use of net position are externally imposed by outside parties. Restricted net position consists of the minimum collateral requirements discussed in Note 6, net of related liabilities, as defined in the bond resolutions. Unrestricted net position includes net position and deferred outflows and inflows of resources that do not meet the definition of either "net investment in capital assets" or "restricted." Unrestricted net position includes that which is available for the operations or above the minimum collateral level required by the Bond Fund in which it is maintained. Removal of unrestricted net position from the Bond Funds is

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 2. Summary of Significant Accounting Policies (continued)

typically subject to the approval of one or more of the following: credit rating agencies, bond insurers, bondholders, and the trustee. Furthermore, extensive financial analysis is required and performed in conjunction with the approving party prior to the approval and removal of net position.

### **Operating Revenues and Expenses**

Operating revenues and expenses consist of those items earned or incurred in carrying out the primary functions of business, which are to acquire, service, and finance student loans to ensure that all eligible post-secondary education students have access to student loans. Therefore, operating revenues generally include net interest earned on student loans and fees earned from servicing loans owned by other entities. Operating expenses include expenses related to bonds and other financings outstanding, student loans, and other general and administrative expenses necessary to carry out the operations.

When an expense is incurred for purposes for which both restricted and unrestricted resources are available for use, it is the policy to first apply expense to restricted resources, then unrestricted resources.

#### **Servicing Fee Revenue**

Servicing is provided for federal accounts owned by the Department under the Direct Loan Program and student loans owned by third-party lending institutions. In addition, various contracted work is completed at the request of another servicer whose loans are serviced at that servicer's location. Fees charged for these services are classified as servicing fees in the statement of revenues, expenses, and changes in net position and are recognized as the services are performed.

#### **Subcontractor Fees**

As described in Note 1, agreements have been entered into with subcontractors whereby we service each subcontractor's allotment of federal accounts provided by the Department. We provide each subcontractor a portion of the revenues earned from the Department on the subcontractor's designated federal accounts, in accordance with the terms of each agreement. The amounts provided to the subcontractors are expensed as subcontractor fees when incurred.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 2. Summary of Significant Accounting Policies (continued)

#### **Interest Expense**

Interest expense primarily includes interest accrued on bonds and other borrowings, as well as broker dealer fees, auction agent fees, and amortization of bond discount.

#### **Bond Maintenance Fees**

Bond maintenance fees consist primarily of rating agency fees, trustee fees, and collection agency fees.

### **Credit Support**

Credit support includes bond insurance fees.

#### **Consolidation Rebate Fees**

We must remit a rebate fee for all federal consolidation loans made on or after October 1, 1993 to the Department on a monthly basis. This fee is equal to 1.05% per annum of the unpaid principal balance and accrued interest on the loans. For loans made from applications received during the period beginning October 1, 1998 through January 31, 1999, inclusive, this fee is equal to 0.62% per annum of the unpaid principal and accrued interest on the loans. This fee is not and cannot be charged to the borrower.

#### Risk Management

Coverage for exposure to various risks of loss, including property loss, torts, cyber liability, errors and omissions, and employee injuries is obtained through commercial insurance, which is purchased in amounts that are sufficient to cover the risk of loss. There has been no significant reduction in insurance coverage from coverage in the prior year for all categories of risk. Settlements have not exceeded insurance coverage for the past three fiscal years. An estimated loss related to a loss contingency would be recorded as an expense and a liability if the following requirements are met: (1) information available before the financial statements are issued indicates that it is probable that an asset has been impaired or a liability has been incurred at the date of the financial statements and (2) the amount of the loss can be reasonably estimated.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 2. Summary of Significant Accounting Policies (continued)

#### **Income Taxes**

We are a tax-exempt organization under the provisions of the Internal Revenue Code; accordingly, no provision for income taxes has been made in the accompanying financial statements.

#### **Application of New Accounting Pronouncement**

As discussed previously, GASB Statement No. 80 was adopted as of July 1, 2016. The criterion of GASB 80 requires blending of the financial information of the Foundation which is a not-for-profit where the primary government is the sole corporate member.

The effects of this change on beginning net position as of July 1, 2016 are as follows:

	 2016
Net position, June 30, 2016, as originally reported	\$ 296,657
Adjustment to add net position of the Foundation as of June 30, 2016	 25,914
Net position, July 1, 2016, as restated	\$ 322,571

#### 3. Cash, Cash Equivalents, and Investments

State law limits investments of the Company to any obligations of the State of Missouri, the U.S. government, or any instrumentality thereof; certificates of deposit or time deposits of federally insured banks, federally insured savings and loan associations, or insured credit unions; and, with respect to moneys pledged or held under a trust estate or otherwise available for the owners of bonds or other forms of indebtedness, any investment authorized under the bond resolution governing the security of payment of such obligations or repurchase agreements for the specified investments.

In addition, the Foundation is authorized to invest in equity securities and certain alternative investments including hedge funds, managed futures funds, commodities, private equity funds,

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 3. Cash, Cash Equivalents, and Investments (continued)

and REITs, as specified in the Foundation's investment policy. The Foundation may also invest in derivatives and structured products with approval from the Foundation's Board.

While the bond investment provisions vary by trust estate, allowable investments generally include U.S. Treasury obligations and certain of the following based on maturity and rating: U.S. government agency and sponsored agency obligations, bank deposits, repurchase agreements, reverse repurchase agreements, investment agreements, guaranteed investment contracts, money market funds, commercial paper, and tax-exempt bonds.

At June 30, 2017, cash, cash equivalent, and investment balances consisted of the following:

	 2017
Cash on deposit	\$ 43,221
Investments	26,566
Money market mutual funds	54,937
Commercial paper	6,203
Total cash, cash equivalents, and investments	\$ 130,927

The following special trust accounts have been established for bonds issued under the 12<sup>th</sup> General Bond Resolution:

Revenue Accounts – The Revenue Accounts are used to account for all funds received for the bonds. Generally, amounts in the Revenue Accounts are used to (a) make principal and interest payments on the bonds, (b) reinstate the Reserve Accounts as required, (c) pay negative special allowance, and (d) pay program expenses.

Reserve Accounts – A non-cancelable surety bond has been purchased in lieu of cash deposits for the Reserve Account in the 12th General Bond Resolution in accordance with the bond provisions. The amount of this surety bond was \$1,093 at June 30, 2017. Such surety bond expires on the earlier of the bond maturity date or the date in which all required payments related to the bond obligations are satisfied.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 3. Cash, Cash Equivalents, and Investments (continued)

The following special trust accounts have been established for the LIBOR floating rate notes issued under the 2009-1, 2010-1, 2010-2, 2010-3, 2011-1, 2012-1, and 2013-1 Trusts:

Collection Funds – The Collection Funds are used to (a) account for receipt of borrower payments, (b) receive investment income, (c) pay servicing and administration fees, consolidation rebate fees, and trustee fees, (d) make principal and interest payments on the bonds, and (e) reinstate the Reserve Funds and the Rebate Funds as required.

Reserve Funds – Under the terms of certain bond provisions, minimum amounts are required to be maintained in the Reserve Funds for each related bond issue. The total of these minimum requirements at June 30, 2017 were \$6,203.

Department Rebate Funds – The Department Rebate Funds are used to pay negative special allowance.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 3. Cash, Cash Equivalents, and Investments (continued)

As of June 30, 2017, cash, cash equivalents, and investments were segregated as follows:

	2	
Special trust accounts:		
Restricted:		
Revenue accounts	\$	646
Collection funds		50,965
Reserve funds		6,203
Department rebate funds		3,326
Total special trust accounts		61,140
Operating fund:		
Unrestricted		56,224
Restricted – due to special trust accounts and client		13,563
Total operating fund		69,787
Total cash, cash equivalents, and investments	\$	130,927

Money market mutual funds and commercial paper are reported at fair value. Categories of fair value measurements within the fair value hierarchy are established by general accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 3. Cash, Cash Equivalents, and Investments (continued)

As of June 30, 2017, the trading portfolio has the following recurring fair value measurements.

Investments by Fair Value Level	6/30	)/2017	Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)	
Cash and cash equivalents	\$	1,596	\$	1,596	\$	
Equity mutual fund investments	Ф	1,390	Þ	1,390	Ф	-
		10 117		10 117		
Domestic equity mutual funds		10,117		10,117		-
International equity mutual funds		2,191		2,191		=
Equity ETFs		580		580		
Total equity mutual fund investments	\$	12,888	\$	12,888	\$	-
Fixed income						
Mortgage-backed securities	\$	894	\$	-	\$	894
Corporate bonds		3,452		-		3,452
U.S. Treasury securities		684		684		-
Taxable municipal bonds		477		-		477
Fixed income ETFs		165		165		_
Fixed income mutual funds		2,670		2,670		-
Diversified taxable mutual funds		3,695		3,695		_
Tax Exempt Revenue		45		-		45
Total fixed income	\$	12,082	\$	7,214	\$	4,868
Total investments measured at fair value	\$	26,566				

Debt and equity mutual fund securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique.

Custodial Credit Risk – Deposits – For a deposit, custodial credit risk is the risk that in the event of a bank failure, deposits may be lost. As it relates to cash deposits, the policy is that deposits should either be insured or collateralized with investments that are permissible under state statutes. At June 30, 2017, these cash deposits were fully insured by Federal Deposit Insurance Corporation

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 3. Cash, Cash Equivalents, and Investments (continued)

(FDIC) insurance or secured by an irrevocable standby letter of credit issued by the Federal Home Loan Bank of Atlanta. The Foundation does not have a policy addressing custodial credit risk for deposits. As of June 30, 2017, \$2,899 of the total \$43,221 in cash is uninsured and uncollateralized.

Custodial Credit Risk – Investments – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, recovery may not be made of the value of its investments or collateral securities that are in the possession of an outside party. There is no policy addressing custodial credit risk for investments. At June 30, 2017, \$26,566 in investments is uninsured and uncollateralized. In addition, investments in commercial paper were held by the counterparty's trust department, but not in the Company's name.

Interest Rate Risk and Credit Risk – Interest rate risk is the risk that changes in interest rates over time will adversely affect the fair value of an investment. Debt securities with longer maturities are likely to be subject to more variability in their fair value as a result of future changes in interest rates. Debt securities are subject to credit risk, which is the chance that an issuer will fail to pay interest or principal in a timely manner, or that negative perceptions of the issuer's ability to make these payments will cause security prices to decline. These circumstances may arise due to a variety of factors such as financial weakness, bankruptcy, litigation and/or adverse political developments. Certain debt securities, primarily obligations of the U.S. government or those explicitly guaranteed by the U.S. government, are not considered to have credit risk. Although there are no formal policies addressing interest rate risk and credit risk, limitations on investment maturities and credit ratings are specified in each of the bond documents. These investment provisions vary by trust estate. At June 30, 2017, investments in money market mutual funds held by the a trustee had credit ratings of AAAm and maturities of less than one year. At June 30, 2017, trustee investments in commercial paper were rated A-1+ and also had maturities of less than one year.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 3. Cash, Cash Equivalents, and Investments (continued)

	<b>Maturity Date</b>
\$ 894	July 10, 2048
3,452	March 15, 2077
684	August 15, 2042
477	January 15, 2036
45	December 1, 2033
\$ 5,552	
\$	3,452 684 477 45

Based on the investment ratings, credit risk exposure as of June 30, 2017 is as follows:

### Rating as of June 30, 2017

Investment Type		F	empt rom losure	AAA	Aa	A	Ba	aa/BBB	Not ated
Mortgage-backed securities	\$ 894	\$	-	\$ 123	\$ 458	\$ -	\$	-	\$ 313
Corporate bonds	3,452		-	75	341	2,029		956	51
U.S. Treasury securities	684		684	-	-	-		-	-
Taxable municipal bonds	477		-	-	331	146		-	-
Tax exempt revenue	 45		-	-	45	-		-	
Total	\$ 5,552	\$	684	\$ 198	\$ 1,175	\$ 2,175	\$	956	\$ 364

Concentration of Credit Risk – There is no limit placed on the amount that may be invested in any one issuer. Concentration of credit risk is required to be disclosed for any investment in any one issue that represents 5.00% or more of total investments. Investments in commercial paper issued by U.S. Bank N.A. represents 10.15% of the total \$61,140 in restricted investments held by the trustee. At June 30, 2017, investments in the following exceeded 5.00% of the total \$26,566 unrestricted investments.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

## 3. Cash, Cash Equivalents, and Investments (continued)

	% of Total Investment 2017
Financial Square Government Fund	5.95%
Schwab Fundamental US Large Company Index Fund	5.87%
TIAA-CREF large-Cap Value Index Fund	5.37%
Vanguard Intermediate Term Investment Grade Fund	8.63%
Baird Aggregate Bond Fund	11.52%

## Notes to Consolidated Financial Statements (Dollars in Thousands)

#### 4. Student Loans Receivable

Upon default, unpaid principal and accrued interest on FFELP student loans receivable are guaranteed by the federal government at the following rates:

Disbursement Date of Loan	Guarantee Percentage
Prior to October 1, 1993	100%
October 1, 1993 – June 30, 2006	98%
On or after July 1, 2006	97%

Unpaid principal and accrued interest on FFELP student loans are also guaranteed at 100% in the event of bankruptcy, death, or discharge.

Our supplemental loans receivable are not federally insured. We have purchased insurance from a third party on a portion of our supplemental loan portfolio, which insures 95% of the unpaid principal and accrued interest upon default.

MOFELP is an interest free, private student loan program. It is designed to provide borrowing options for Missouri students who may not meet the traditional credit requirements for private loans.

Student loans receivable at June 30, 2017 are as follows:

	2017			
Total guaranteed FFELP loans	\$	1,667,132		
Supplemental loans:				
Third-party insured		1,823		
Self-insured		83,646		
Total supplemental loans		85,469		
MOFELP		8,095		
Allowance for doubtful loans		(12,803)		
Total student loans receivable	\$	1,747,893		
Weighted-average interest rate – end of year		5.25%		

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 4. Student Loans Receivable (continued)

The yield on federal student loans receivable is set by federal law and is generally variable based on the one-month LIBOR, or 91-day Treasury bill rates, plus a factor.

These yields are based on the type of loan, the date of loan origination, and, in some cases, the method of financing. Consolidation loans, Stafford loans, and PLUS loans originated after July 1, 2006 have a fixed rate for the borrower. The yield on supplemental loans is a variable rate, based on either the Treasury bill or the prime rate, plus a factor, depending on when the loan originated and the creditworthiness of the borrower and co-signor.

The activity for the allowance for doubtful loans for the year ended June 30, 2017 are as follows:

	 2017
Beginning balance	\$ 15,255
Net reduction to allowance	(289)
Write-offs	(2,163)
Ending balance	\$ 12,803

# Notes to Consolidated Financial Statements (Dollars in Thousands)

## 5. Capital Assets

Capital asset activity for the year ended June 30, 2017, is as follows:

	eginning Balance	Additions	Retirements	Transfers	Ending Balance
Land	\$ 3,877	<u> </u>	\$ -	\$ - \$	3,877
Construction in progress	84	1,349		(1,307)	126
Depreciable capital assets:					
Buildings and improvements	19,564	632	_	1,120	21,316
Furniture and equipment	14,589	992	(66)	187	15,702
Software assets	516	_	_	_	516
Total depreciable capital assets	34,669	1,624	(66)	1,307	37,534
Less accumulated depreciation and amortization: Buildings and improvements	(6,823)	(746)	_	_	(7,569)
Furniture and equipment	(8,849)	(1,992)	66	_	(10,775)
Software assets	(490)	(26)	_	_	(516)
Total accumulated depreciation and amortization	(16,162)	(2,764)	66	-	(18,860)
Net depreciable capital assets	 18,507	(1,140)		1,307	18,674
Total capital assets, net	\$ 22,468	S 209	\$ -	\$ - \$	22,677

# Notes to Consolidated Financial Statements (Dollars in Thousands)

### 6. Financings

The following table displays the aggregate changes in bonds payable for the year ended June 30, 2017:

	Beginning Balance	Additions	R	eductions	Ending Balance	Current Portion
Student Loan Revenue Bonds: Auction Rate Securities, taxable, due February 2025 – June 2046, with variable interest rates ranging from 0.920% – 2.742% at June 30, 2017	\$ 78,525	\$ -	\$	(22,200) \$	56,325	\$ -
LIBOR Floating Rate Notes, taxable, due January 2026 – June 2036, with variable interest rates ranging from						
1.766% - 2.239% at June 30, 2017	1,810,275	_		(264,972)	1,545,303	177,294
	\$ 1,888,800		\$	(287,172) \$		177,294
Less: Unamortized bond discount	(3,850)	_		192	(3,658)	(192)
Total Bonds Payable, net	\$ 1,884,950	\$ -	\$	(286,980) \$	1,597,970	\$ 177,102

During the year ended June 30, 2017, reductions in the auction rate securities resulted from bond redemptions. Reductions in the LIBOR floating rate notes consisted of regular repayments.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 6. Financing (continued)

#### **Auction Rate Securities**

At June 30, 2017 total auction rate securities represented 4% of total outstanding bonds payable. Auction rate securities bear interest at the applicable auction rate as determined by a bidding process every 28 or 35 days, as stipulated in the related bond agreement. Starting in November 2007 and continuing through June 30, 2017, the auction rate notes experienced failures in the bidding process. The auction rate notes are not putable. During fiscal year 2017, due to the failures in the auction market, the interest rates were calculated based upon the rate provisions as stipulated in the bond agreements and amended by supplemental resolutions agreed to by the Company. The interest rates continued to reprice every 28 or 35 days under a failed auction, but were determined based upon a 91-day Treasury bill indexed rate for taxable debt taken into consideration with the annual average auction rate as of the current repricing date.

### **LIBOR Floating Rate Notes**

At June 30, 2017, LIBOR floating rate notes represented 96% of total outstanding bonds payable. Five of the LIBOR floating rate note trusts reprice every three months at rates equal to three-month LIBOR plus a spread ranging from 0.85% to 1.05%. The remaining two LIBOR floating rate note trusts reprice every month at rates equal to one-month LIBOR plus a spread of either 0.55% or 0.83%. Principal payments are required to be made either monthly or quarterly based on available funds collected less required fees and transfers as stipulated in the bond documents.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 6. Financing (continued)

The following is a summary of debt service requirements at June 30, 2017:

	]	Principal		Interest		Total
Fiscal Years						
2018	\$	177,294	\$	29,829	\$	207,123
2019		211,513		25,959		237,472
2020		212,278		21,740		234,018
2021		208,386		17,551		225,937
2022		186,296		13,620		199,916
Total fiscal years 2018 – 2022		995,767		108,699		1,104,466
2023 – 2027		446,468		34,978		481,446
2028 - 2032		137,724		8,434		146,158
2033 - 2037		5,294		2,302		7,596
2038 - 2042		_		2,245		2,245
2043 - 2046		16,375		1,759		18,134
	\$	1,601,628	\$	158,417	\$	1,760,045

The principal requirements included in the table above for the LIBOR floating rate notes are based on scheduled borrower repayments of the student loans in those trusts. The interest requirements in the table above were prepared using the applicable variable rates in effect at June 30, 2017. The debt service requirements presented in the table above may differ significantly from the actual amounts of principal and interest paid in future periods.

Certain bonds are subject to redemption or rate period adjustment at the discretion of the Company under certain conditions as set forth in the bond agreements.

Bonds of each series are secured by (a) a pledge of proceeds derived from the sale of the bonds, (b) eligible loans, and (c) certain accounts established by the respective bond resolutions, including moneys and securities therein. For bonds outstanding under the 12<sup>th</sup> General Bond Resolution, insurance policies were purchased from AMBAC Indemnity, which are issued to the insurance trustees as beneficiaries for the respective bondholders. The purpose of the insurance policies is to guarantee payment of the bonds upon maturity or earlier redemption. The bond agreements contain certain covenants that, among other requirements, include maintaining minimum collateral levels. We maintain a minimum amount of assets pledged to meet the collateral requirements

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 6. Financing (continued)

specified in the various bond resolutions. The total of all minimum requirements for all bond issuances at June 30, 2017, was \$1,838,912.

At June 30, 2017, we were in compliance with all financial covenants and requirements of our debt agreements.

### 7. Contracts, Commitments, and Contingencies

There are two major contracts and various minor contracts to utilize electronic data processing systems and other computer services. The contracts provide for monthly charges based on the number of student loan accounts serviced or system usage. Charges incurred under these contracts totaled \$9,094 for the year ended June 30, 2017.

In October 2013, a five-year operating lease agreement was executed for office space in Washington, D.C. Rent expense totaled \$122 for the year ended June 30, 2017. Under the terms of the lease agreement, the monthly base rent will increase by 2% each year. In addition, after the first lease year, rent will be adjusted annually for the pro rata share of the landlord's increase in real estate taxes, operating expenses, and utilities. In April 2017, the First Amendment to the lease was executed, which extends the terms of the operating lease agreement to January 31, 2026.

In August 2016, a one year lease for an apartment in Washington D.C was executed. Rent expense totaled \$21 for the year ended June 30, 2017.

Future minimum lease payments under these operating leases as of June 30, 2017, are as follows:

Fiscal Year	Amount
2018	\$ 118
2019	116
2020	118
2021	120
2022 - 2026	582
Total future minimum	
lease payments	\$ 1,054

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 7. Contracts, Commitments, and Contingencies (continued)

In the ordinary course of business, governmental agency and regulatory examinations, as well as various claims and lawsuits may occur. While the ultimate outcome of litigation and regulatory examinations cannot be predicted with certainty, management, based on its understanding of the facts, does not believe the ultimate resolution of these matters will have a material adverse effect on the financial position or results of operations.

Participation in FFELP and servicing of federal assets necessitates the compliance with federal program requirements and regulations. Management believes to be in substantial compliance with the requirements of these programs and that the effects of any noncompliance would not be material to the financial statements.

#### 8. Employee Benefits

#### 401(k) Plan

The 401(k) Plan is a single-employer defined contribution plan, the Higher Education Loan Authority of the State of Missouri 401(k) Plan (the 401(k) Plan), for all employees who are at least 21 years of age, work in excess of 1,000 hours per plan year, and have been employed at least one year. Investment management is performed by Edward Jones, and recordkeeping is provided by ADP. Employees may elect to defer 1% to 50% of their total compensation into the 401(k) Plan, not to exceed the limits defined in the 401(k) Plan. The Company contributes an amount equal to 100% of the first 8% contributed by the employee. Employer matching funds are invested in the same fund choices made by the employee and are subject to a five-year vesting schedule. Some employer matching funds are offset by accumulated forfeiture credits. The Company may make a non-matching discretionary contribution to the 401(k) Plan. The amount of this contribution, if any, will be determined by the Company when granted. To be eligible for the contribution, an employee must be credited with at least 1,000 hours of service and be employed on the last day of the 401(k) Plan year. During the fiscal year ended June 30, 2017, the Company contributed employer matching funds of \$929 and employees contributed \$1,079 to the 401(k) Plan, respectively.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 8. Employee Benefits (continued)

#### **Pension Plan**

### **Plan Description**

The Company offers a noncontributory single-employer defined benefit pension plan, the Higher Education Loan Authority of the State of Missouri Pension Plan (the Pension Plan), which provides retirement, disability, and death benefits to Pension Plan members and beneficiaries.

Pension Plan provisions were established and may be amended by the Company's Board Members. Substantially all employees of the Company are covered by the Pension Plan. Pension benefits are based upon the employee's length of service, employment status, and average compensation. Employees vest in the Pension Plan after five years of service. The Pension Plan was administered by PNC Institutional Investments and PNC Bank, National Association (Administrator).

The Pension Plan is managed by the Company's Board Members which consists of seven members, five of whom are appointed by the Governor of the State, subject to the advice and consent of the State Senate, and two others who are designated by statute – the State Commissioner of Higher Education and a member of the State Coordinating Board for Higher Education. The five members appointed directly by the Governor serve five year terms. The Board Members have designated the Assistant Director of Administration and the General Counsel as co-plan administrators. No stand alone plan report is publicly available.

#### Plan Membership and Benefits Provided

Retirement benefits for salaried plan members are calculated as 2.5% of the member's highest 3-year average salary times the member's years of service. Benefits for hourly plan members are calculated as 1.5% of the member's highest 3-year average salary times the member's years of service.

Plan members with 5 years of service are eligible to retire at age 65 and members with 15 years of service are eligible to retire at 60. Members hired prior to July 1, 2017 are eligible for an unreduced retirement benefit after age 50 if the combination of their age and years of service equal at least 80. Members hired after June 30, 2017 are eligible for an unreduced retirement benefit after age 55 if the combination of their age and years of service equal at least 85. Plan members may retire early with a reduced benefit at age 50 with 20 years of service. Disability retirement benefits are

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 8. Employee Benefits (continued)

determined in the same manner as retirement benefits, but are payable at the member's early retirement date reduced for early commencement and to reflect payment as a 50% joint and survivor annuity.

An annual cost-of-living adjustment is provided to each member receiving a monthly retirement benefit who terminated employment eligible for a retirement benefit or with at least 20 years of service. The annual adjustment is equal to 80% of the increase in the Consumer Price Index, limited to a maximum increase of 5%. The Board Members reserve the right to amend the provisions of the plan. During the year ended June 30, 2017, the plan was amended. The amendment changed future benefit accruals for a lump sum distribution for employees at June 30, 2017 to be based on a 5.0% interest rate and no assumed COLA in place of a 30 Year Treasury interest rate with an assumed COLA. This amendment resulted in a reduction of \$4,346 in the Pension Liability as well as a reduction of the same amount to Salaries and Employee Benefits Expense in the Consolidated Statement of Revenues, Expenses, and Changes in Net Position.

#### **Employees covered by benefit terms**

As of July 1, 2016, Pension Plan membership consisted of the following:

Pension Plan Membership	7/1/2016
Inactive plan members (or beneficiaries) currently receiving benefits	10
Inactive plan members entitled to but not yet receiving benefits	19
Active plan members	544
Total	573

#### **Contributions**

Annual contributions approved by the Board are made based on a recommendation of an independent actuary. For the year ended June 30, 2017, the Company made pension contributions of approximately \$4,496. The 5-year average contribution rate for the plan years beginning 2012 - 2016 is 15.51% of annual payroll. There are no annual maximum contribution rates. Employees do not make contributions to the Pension Plan.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

### **Net Pension Liability (Asset)**

The net pension liability (asset) was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of July 1, 2016, rolled forward to the Measurement Date based on standard methods and the inherent valuation assumptions.

Changes in Net Pension Liability (Asset)	Increase (Decrease)			
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)	
<u> </u>	(a)	(b)	(a)-(b)	
Balances at 6/30/2016	\$ 41,480	\$ 39,113	\$ 2,367	
Changes for the year:				
Service Cost	3,900	-	3,900	
Interest on the total pension liability	3,015	-	3,015	
Changes of Benefit Terms	(4,346)	-	(4,346)	
Differences between expected and actual experience	1,273	-	1,273	
Changes of Assumptions	215	-	215	
Contributions – employer	-	4,496	(4,496)	
Investment income	-	3,647	(3,647)	
Investment expenses	-	(166)	166	
Benefit payments	(3,960)	(3,960)		
Net changes	97	4,017	(3,920)	
Balances at 6/30/2017	\$ 41,577	\$ 43,130	\$ (1,553)	

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

#### **Actuarial Assumptions**

The total pension liability was determined using the following actuarial assumptions:

	<u>2017</u>
Investment rate of return	6.75 percent
Discount rate	6.75 percent
Inflation rate	2.25 percent
Salary scale	4.50 percent
Actuarial cost method	Entry Age Normal
Valuation date, rolled forward to measurement date	7/1/2016
Measurement date	6/30/2017
Mortality table – annuity purposes	RP 2014 Blue Collar adjusted to 2006 / MP 2016
Mortality table – lump sums	RP 2014 adjusted to 2006 / MP 2016

#### **Investments and Rate of Return**

Pension Plan assets are invested primarily in equity securities, fixed income and cash at the discretion of the Administrator. Those securities are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. The investment objective of the Pension Plan is to ensure that assets will be available to meet the Pension Plan's benefit obligations. The long term expected real rate of return on the Pension Plan's assets is based on the anticipated returns for each asset category. At June 30, 2017, the funds were invested 51:46:3 equities to fixed income to cash.

The long term expected rate of return on Pension Plan investments was determined based on 10-year capital market assumptions developed by the Company's investment advisor. The projections for capital markets are provided by the Investment Policy Team, which is comprised of senior investment professionals. The process for setting long-term capital market assumptions involves both quantitative and qualitative analysis. Quantitative analysis considers capital market history back to 1926 (or as far back as history is available, in the case of newer asset classes). Patterns are studied through various economic cycles, evaluating peak-to-peak and trough-to-trough market behavior. By analyzing long-term data, it is better to understand the range of potential future

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 8. Employee Benefits (continued)

market patterns and avoid some of the traps that can occur with the use of data from shorter time periods. The qualitative analysis involves the evaluation of secular market changes and a forward-looking assessment of possible future market returns. The investment policy team combines this quantitative and qualitative analysis along with a building-blocks approach to forecasting future growth and ultimately arrives at a projection for long-term market returns, risk, and correlations. These capital market assumptions provide the foundation for the strategic asset allocation recommendations.

The Target allocations for each major class are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
	25.50/	<b>5</b> (0)
Large Cap	25.5%	5.6%
Mid Cap	13.5%	7.5%
Small Cap	6.0%	6.8%
Developed International	15.0%	5.6%
Core Domestic Fixed Income	32.5%	1.8%
High Yield Fixed Income	7.5%	3.1%
	100.0%	

For the year ended June 30, 2017, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was 9.01%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The cash flows used as inputs in the calculation are determined on a monthly basis.

The Pension Plan categorizes fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

The Pension Plan has a trading portfolio with the following recurring fair value measurements as of June 30, 2017:

Investments by Fair Value Level	6/3(	0/2017	Quoted Prices in Active Markets for Identical Assets (Level 1)		
Cash and cash equivalents	\$	1,126	\$	1,126	
Fixed income					
Fixed income ETFs		6,547		6,547	
Fixed income mutual funds		13,402		13,402	
Total fixed income funds	\$	19,949	\$	19,949	
Equities					
Consumer discretionary	\$	1,456	\$	1,456	
Consumer staples		981		981	
Energy		665		665	
Financial		1,656		1,656	
Healthcare		1,731		1,731	
Industrial		1,346		1,346	
Information technology		2,825		2,825	
Materials		535		535	
Real Estate		193		193	
Telecommunication services		148		148	
Utilities		230		230	
Other		41		41	
Global market index ETFs		7,517		7,517	
Global market index mutual funds		2,748		2,748	
Total equities	\$	22,072	\$	22,072	
Total investments measured at fair value	\$	43,147		_	

Debt mutual funds and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 8. Employee Benefits (continued)

Custodial Credit Risk – Investments – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the Pension Plan will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Pension Plan does not have a policy addressing custodial credit risk for investments. At June 30, 2017, the Pension Plan's investments were held by the counterparty's trust department, but not in the Company's or Pension Plan's name.

Interest Rate Risk and Credit Risk – There is not a formal policy addressing interest rate risk or credit risk for the Pension Plan. However, the investment advisor diligently addresses and monitors the pension's interest rate risk and credit risk by maintaining a diversified approach to the pension's asset allocation. The interest rate risk and credit risk of the individual mutual funds that make up the pension are monitored and controlled in a discretionary manner by each individual investment vehicle manager. Each fund/manager utilized in the pension has well-defined risk control limits that are established by the manager of the individual fund. For example, each fixed income mutual fund in the pension has established limits on duration (interest rate risk) and credit quality (credit risk), among limits on other risk metrics. Each fund/manager that it utilized in the pension has passed the investment advisor's due diligence process and is continuously monitored. The understanding by the investment advisor of the risk levels associated with each individual mutual fund allow the investment advisor to control and monitor risk at the portfolio level. This ensures that the portfolio is not taking on excessive or unnecessary interest rate risk or credit risk. The investment advisor provides monthly reporting to the Company and conducts at least semiannual in person pension reviews with the Company's staff. In addition, the investment advisor timely communicates any significant market events and investment manager changes as appropriate.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

Concentration of Credit Risk – No limits are placed in the Pension Plan on the amount that may be invested in any one issuer. Concentration of credit risk is required to be disclosed for any investment in any one issue that represents 5.00% or more of total investments. At June 30, 2017, the Pension Plan investments in the following exceeded 5.00% of the total investments.

<b>%</b>	of	To	tal
Inv	ves	tme	ent

	2017
iShares Core US Aggregate Bond ETF	10.59%
Baird Aggregate Bond Fund	9.29%
Vanguard Total Bond Market Index Fund	11.58%

As of June 30, 2017, fixed income investments included: (Duration is in years.)

Investment Type	Fair Value	Duration
Vanguard Total Bond Market Index	\$ 4,989	5.78
iShares Core US Aggregate Bond ETF	4,559	5.19
Baird Aggregate Bond Fund	4,000	5.47
Templeton Global Bond Market Fund	1,315	0.19
Blackrock Strategic Income Opp Fund	1,555	2.43
Ridgeworth Seix Floating Rate Fund	1,543	0.31
iShares TIPS Bond ETF	1,988	8.11
Total Fair Value	\$ 19,949	
Duration		4.76

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 8. Employee Benefits (continued)

#### **Discount Rate**

The discount rate used to measure the total pension liability as of June 30, 2017 was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at 15.51% for June 30, 2017 of covered payroll of current plan members for each year in the future. Based on those assumptions, the Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Pension Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The components of the net pension liability (asset) at June 30, 2017 were as follows:

	2017
Total Pension Liability	\$ 41,577
Plan Fiduciary Net Position	(43,130)
Net Pension Liability (Asset)	\$ (1,553)
Plan Fiduciary Net Position as a percentage of the Total	
Pension Liability	103.74%

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset), calculated using the discount rate of 6.75%, as well as the net pension liability (asset) calculated using a discount rate that is 1-percentage point lower (5.75%) or 1-percentage point higher (7.75%) than the current rate:

	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Net Pension Liability (Asset)	\$ 3,237	\$ (1,553)	\$ (5,552)

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2017, pension expense of \$668 was recognized. At June 30, 2017, deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

	In	eferred flows of esources	Out	ferred flows of sources
Differences between expected and actual experience	\$	(1,296)	\$	1,123
Changes of Assumptions		-		1,874
Net difference between projected and actual earnings on Pension Plan investments	\$	(659) (1,955)	\$	1,842 4,839

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be netted and recognized in pension expense as follows:

Year ending June 30:	
2018	\$ 757
2019	757
2020	506
2021	59
2022	224
Thereafter	581

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 8. Employee Benefits (continued)

### **Supplemental Pension Plan (SERP)**

### **Plan Description**

The Company offers the Supplemental Pension Plan of the Higher Education Loan Authority of the State of Missouri (SERP), a single-employer defined benefit pension plan that provides pension benefits to the employees.

The SERP was established to provide benefits for participants whose benefit is limited by Section 415 of the Internal Revenue Code under the Pension Plan. Certain, but not all, benefits reduced under the Pension Plan due to this limitation will be payable from the SERP.

The SERP is managed by the Company's Board Members which consists of seven members, five of whom are appointed by the Governor of the State, subject to the advice and consent of the State Senate, and two others who are designated by statute – the State Commissioner of Higher Education and a member of the State Coordinating Board for Higher Education. The five members appointed directly by the Governor serve five year terms. The Board Members have designated the Assistant Director of Administration and the General Counsel as co-plan administrators. No stand alone plan report is publicly available.

#### Plan Membership and Benefits Provided

Retirement benefits for salaried plan members are calculated as 2.5% of the member's highest 3-year average salary times the member's years of service. Benefits for hourly plan members are calculated as 1.5% of the member's highest 3-year average salary times the member's years of service. Monthly benefits payable under the SERP shall be made at the same time and in the same form elected by the member under the Pension Plan, however, benefits from the SERP are not subject to any COLA increases. The benefits payable under the SERP can only be paid as an annuity and not as a single lump sum. The Board Members reserve the right to amend the provisions of the plan.

The SERP is deemed "unfunded" in accordance with GASB Statement No. 73, even if the employer establishes a grantor trust and makes contributions to such trust. The SERP is not within the scope of GASB Statement No. 68.

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

### **Employees covered by benefit terms**

As of July 1, 2016, SERP membership consisted of the following:

SERP Membership	7/1/2016
Inactive plan members (or beneficiaries) currently receiving benefits	0
Inactive plan members entitled to but not yet receiving benefits	0
Active plan members	4
Total	4

### **Net SERP Liability**

The net SERP liability was measured as of June 30, 2017. The total SERP liability used to calculate the net SERP liability was determined by an actuarial valuation as of July 1, 2016 rolled forward to the Measurement Date based on standard methods and the inherent valuation assumptions.

Changes in Net SERP Liability		Increase (Decrease)						
	Net	SERP						
	Liabili	ity (Asset)						
Balances at 6/30/2016	\$	1,611						
Changes for the year:								
Service Cost		6						
Interest on the total SERP liability		46						
Changes of Assumptions		(94)						
Net changes		(42)						
Balances at 6/30/2017	\$	1,569						

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

### **Actuarial Assumptions**

The total SERP liability was determined using the following actuarial assumptions:

	<u>2017</u>
Discount rate	2.85 percent as of July 1, 2016
	3.58 percent as of June 30, 2017
Inflation rate	2.25 percent
Salary scale	4.50 percent
Actuarial cost method	Entry age
Valuation date, rolled forward to measurement date	7/1/2016
Measurement date	6/30/2017
Mortality table – annuity purposes	RP 2014 White Collar adjusted to
	2006/MP 2016

### Sensitivity of the Net SERP Liability to Changes in the Discount Rate

The following presents the net SERP liability, calculated using the discount rate of 3.58 %, as well as the net SERP liability calculated using a discount rate that is 1-percentage point lower (2.58%) or 1-percentage point higher (4.58 %) than the current rate:

	1%	Current Discount	1%
	Decrease 2.58%	Increase 4.58%	
Net SERP Liability	\$ 1,800	\$ 1,569	\$ 1,385

## Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

### 8. Employee Benefits (continued)

## SERP Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to SERP

For the year ended June 30, 2017, SERP expense of \$1,652 was recognized. At June 30, 2017, deferred outflows of resources and deferred inflows of resources related to the SERP were from the following sources:

	Infl	ferred ows of ources	erred ows of urces
Differences between expected and actual experience	\$	_	\$ _
Changes of Assumptions		(83)	_
	\$	(83)	\$ 

Amounts reported as deferred outflows of resources and deferred inflows of resources related to SERP will be netted and recognized in SERP expense as follows:

Year ending June 30:	
2018	\$ (11)
2019	(11)
2020	(11)
2021	(11)
2022	(11)
Thereafter	(28)

## Notes to Consolidated Financial Statements (Dollars in Thousands)

#### 9. Segment Information

A segment is an identifiable activity (or grouping of activities) reported as or within an enterprise fund or an other stand-alone entity that has one or more bonds or other debt instruments outstanding, with a revenue stream pledged in support of that debt. In addition, the activity's revenues, expenses, gains and losses, assets, and liabilities are required by an external party to be accounted for separately. During the fiscal year ended June 30, 2017, the Company had nine segments that met the reporting requirements of GASB Statement No. 34, as amended by GASB Statement No. 37. In addition to its segments, the Company presents summary financial information for the Operating Fund, which is used to record administrative transactions and revenue streams related to student loans not associated with bond issues.

The outstanding debt of the Company at June 30, 2017 consisted of student loan revenue bonds issued in accordance with the 12<sup>th</sup> General Bond Resolution and related supplemental resolutions adopted by the Board of Directors in various years from 1995 through 2006, as well as student loan revenue bonds issued in accordance with seven Trust Indentures (collectively, the trust estates) adopted by the Board of Directors from fiscal year 2010 through fiscal year 2013. The bond documents provide that the bonds are payable exclusively from the eligible loans pledged under the respective resolutions and indentures, amounts deposited in the accounts pledged under the resolutions and indentures, and all other revenues and recoveries of principal from the loans purchased with the bond proceeds. All of the Company's bonds are limited obligations of the Company, which are payable solely from the respective trust estates. As a result, there is no crosscollateralization with other trust estates or the operating funds of the Company. In the case of all but one of the trust estates, bondholders have no recourse against any party, including the Company, if the trust estate is insufficient for repayment of the notes. In the case of the 12<sup>th</sup> General Bond Resolution, bondholders have no recourse against the Company, but they do have recourse to the 12<sup>th</sup> General Bond Resolution bond insurer as to the payment of principal and interest on the bonds. Furthermore, the Company's bonds are not insured or guaranteed by any government agency or instrumentality, including the Company, the State of Missouri, or any political subdivision thereof. As a result of the preceding, it is possible that a trust estate segment can show a negative restricted net position balance as no operating funds of the Company will pay the deficit.

# Notes to Consolidated Financial Statements (Dollars in Thousands)

## 9. Segment Information (continued)

Summary financial information of the Company's segments and Operating Fund as of June 30, 2017 is as follows:

						2	017				
					,						
	12th General	2009-1	_								
	Resolution	Trust	Operating								
	Trust Estate	Indenture	Fund	Foundation	Total						
	-										
<b>Condensed Statement of Net Position</b>											
Assets:											
Current assets	\$ 17,267	\$ 12,481	\$ 48,369	\$ 51,983	\$ 32,944	\$ 36,163	\$ 17,635	\$ 87,163	\$ 54,322	\$ 28,983	\$ 387,310
Long-term assets	61,702	72,765	243,461	260,435	162,722	192,940	78,224	466,820	32,702	7,496	1,579,267
Total assets	78,969	85,246	291,830	312,418	195,666	229,103	95,859	553,983	87,024	36,479	1,966,577
	,			,	-,,,,,,,,		,,,,,,	,	**,**=	,	-,,,
Deferred outflows of resources - pension	_	_	_	_	_	_	_	_	4,839	_	4,839
Liabilities:											
Current liabilities	33	8,068	29,686	33,229	19,688	24,404	11,832	59,081	17,857	18	203,896
Long-term liabilities	56,325	63,696	230,931	222,758	149,090	179,056	74,828	444,184	1,569	_	1,422,437
Interfund payable (receivable)	(87)	(210)	(885)	(1,831)	(947)	(877)	(703)	(2,509)	8,515	(466)	_
Total liabilities	56,271	71,554	259,732	254,156	167,831	202,583	85,957	500,756	27,941	(448)	1,626,333
									2.020		2.020
Deferred inflows of resources – pension									2,038		2,038
Net position:											
Net investment in capital assets	_	_	_	_	_	_	_	_	22,257	_	22,257
Restricted for debt service	1,692	13,692	32,098	58,262	27,835	26,520	9,902	53,227	-	_	223,228
Unrestricted	21,006	,		-	_			-	39,627	36,927	97,560
Total net position	\$ 22,698	\$ 13,692	\$ 32,098	\$ 58,262	\$ 27,835	\$ 26,520	\$ 9,902	\$ 53,227	\$ 61,884	\$ 36,927	\$ 343,045

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

## 9. Segment Information (continued)

													2017							
	Bond Funds																			
	12 <sup>th</sup> General 2009-1 2010-1 2010-2 2010-3 2011-1 2012-1 2013-1																			
		Resolution rust Estate		Trust Indenture	]	Trust Indenture		Trust Indenture		Trust Indenture	]	Trust Indenture	]	Trust indenture	Trust Indenture	(	Operating Fund	F	oundation	Total
Condensed Statement of Revenues, Expenses, and Changes in Net Position																				
Operating revenues	\$	5,132	\$	3,136	\$	11,162	\$	11,764	\$	6,255	\$	7,672	\$	3,064	\$ 20,789	\$	47,957	\$	11,946	\$ 128,877
Operating expenses	_	2,129		2,934		9,735		9,599		5,981		7,429		2,540	 16,126		49,397		933	106,803
Operating income (loss)		3,003		202		1,427		2,165		274		243		524	4,663		(1,440)		11,013	22,074
Non-operating revenues (expenses)		_		_		_		_		_		_		_	-		(1,600)		_	(1,600)
Income (loss) before transfers		3,003		202		1,427		2,165		274		243		524	4,663		(3,040)		11,013	20,474
Interfund transfers		_		_		(4,493)		_		_		_		_	_		4,493		_	-
Change in net position		3,003		202		(3,066)		2,165		274		243		524	4,663		1,453		11,013	20,474
Net position, beginning of year		19,695		13,490		35,164		56,097		27,561		26,277		9,378	48,564		60,431		25,914	322,571
Net position, end of year	\$	22,698	\$	13,692	\$	32,098	\$	58,262	\$	27,835	\$	26,520	\$	9,902	\$ 53,227	\$	61,884	\$	36,927	\$ 343,045

# Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

## 9. Segment Information (continued)

						2017	,				
	12th General	2009-1	2010-1	2010-2	2010-3	2011-1	2012-1	2013-1			
	Resolution Trust Estate	Trust Indenture	Operating Fund	Foundation	Total						
Condensed Statement of Cash Flows											
Net cash flows from operating activities	\$ 22,717	\$ 13,374	\$ 43,293	\$ 51,669	\$ 32,162	\$ 41,624	\$ 20,817	\$ 95,557	\$ 21,166	\$ (3,945)	\$ 338,434
Net cash flows from non-capital financing activities	(23,688)	(12,763)	(42,018)	(51,684)	(30,765)	(41,258)	(20,302)	(93,416)	(11,855)	10,257	(317,492)
Net cash flows from capital and related financing activities	_	_	-	-	-	_	_	_	(2,572)	_	(2,572)
Net cash flows from investing activities	6	14	52	57	38	47	15	69	(1,092)	(6,611)	(7,405)
Net increase (decrease) in cash and cash equivalents	(965)	625	1,327	42	1,435	413	530	2,210	5,647	(299)	10,965
Cash and cash equivalents, beginning of year	1,611	2,319	9,235	10,788	6,675	5,389	2,506	10,797	34,425	3,448	87,193
Cash and cash equivalents, end of year	\$ 646	\$ 2,944	\$ 10,562	\$ 10,830	\$ 8,110	\$ 5,802	\$ 3,036	\$ 13,007	\$ 40,072	\$ 3,149	\$ 98,158

# Notes to Consolidated Financial Statements (Dollars in Thousands)

## 10. Blended Component Unit

The Foundation is accounted for as a blended component unit of the Company as it approves the appointment of the Foundation's Board of Directors, has the ability to impose its will on the Foundation, and it is a not-for profit corporation in which the Company is the sole corporate member.

#### **Statement of Net Position**

As of June 30, 2017 Assets Current assets	Fou	ndation
Cash and cash equivalents: Unrestricted Total cash and cash equivalents	\$	3,149
Investments - unrestricted		25,382
Student loans receivable		397
Miscellaneous receivables  Due from the Higher Education Loan Authority of the State of		55
Missouri		466
Total current assets		29,449
Long-term assets Student loans receivable (less allowance for doubtful loans \$202)		7,496
Total long-term assets		7,496
Total assets	\$	36,945
Liabilities and net position Current liabilities		
Other liabilities Total current liabilities	\$	18
Total liabilities	\$	18
Net position: Unrestricted		36,927
Total net position	\$	36,927

## Notes to Consolidated Financial Statements (Dollars in Thousands)

#### 10. Blended Component Unit (Continued)

#### Statement of Revenues, Expenses and Changes in Net Position

For the Year Ended June 30, 2017	Foundation
Operating revenues, net:	
Investment Income	\$ 397
Realized and unrealized gain on investments	1,258
Contributions from the Higher Education Loan Authority of the	1,236
State of Missouri	10,291
Total operating revenues, net	11,946
Operating expenses:	
Provision for loan losses	247
Total student loan-related expenses	247
Professional fees	35
Scholarship	198
Grants	138
Other operating expenses	315
Total general and administrative expenses	686
Total operating expenses	933
Operating income	11,013
	11.012
Change in net position	11,013
Net position, beginning of year	25,914
Net position, end of year	\$ 36,927
riot position, and or your	Ψ 50,721

# Notes to Consolidated Financial Statements (Dollars in Thousands)

#### 10. Blended Component Unit (Continued)

#### **Statement of Cash Flows**

For the Year Ended June 30, 2017	For	undation
Cash flows from operating activities:		
Disbursement of new student loans	\$	(3,561)
Student loan repayments		288
Payments to vendors		(537)
Cash paid for servicing fees		(135)
Net cash used in operating activities		(3,945)
Cash flows from noncapital financing activities:		
Contributions from the Higher Education Loan Authority of the State		
of Missouri		10,257
Net cash provided by noncapital financing activities		10,257
Cash flows from investing activities:		
Purchase of investments, net of sales		(7,062)
Interest received on cash, cash equivalents and investments		451
Net cash used in investing activities		(6,611)
Change in cash and cash equivalents		(299)
Cash and cash equivalents, beginning of year		3,448
Cash and cash equivalents, end of year	\$	3,149

### Notes to Consolidated Financial Statements (Dollars in Thousands)

#### 10. Blended Component Unit (Continued)

#### **Statements of Cash Flows**

	Foundation			
Reconciliation of operating income to net cash provided				
by operating activities:				
Operating income	\$	11,013		
Adjustments to reconcile operating income to net cash provided by				
operating activities:				
Contributions from the Higher Education Loan Authority of the				
State of Missouri		(10,291)		
Realized and unrealized gain on investments		(1,258)		
Investment income		(397)		
Provision for loan losses		247		
Change in assets and liabilities:				
Increase in student loans receivable		(3,272)		
Increase in due from the Higher Education Loan Authority of		, ,		
the State of Missouri		(3)		
Increase in other liabilities		16		
Total adjustments		(14,958)		
Net cash used in operating activities	\$	(3,945)		
Noncash investing, capital, and financing activities:				
Outstanding liabilities, including retainage payable,				
related to capital assets	\$	1,089		

#### 11. Future Accounting Pronouncements

The GASB has issued the following Statements that will be effective in future years as described below. The impact of implementing these new pronouncements has not yet been determined.

In June 2015, the GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new

### Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 11. Future Accounting Pronouncements (continued)

accounting and financial reporting requirements for OPEB plans. This Statement is effective for the Company beginning in fiscal year 2018.

In November 2016, the GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement is effective for the Company beginning in fiscal year 2019.

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This Statement is effective for the Company beginning is the fiscal year 2020.

In March 2017, the GASB issued Statement No. 85, *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). This Statement is effective for the Company beginning in fiscal year 2018.

In May 2017, the GASB issued Statement No. 86, Certain Debt Extinguishment Issues. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is

### Notes to Consolidated Financial Statements (continued) (Dollars in Thousands)

#### 11. Future Accounting Pronouncements (continued)

defeased in substance. This Statement is effective for the Company beginning in fiscal year 2018.

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for the Company beginning in fiscal year 2021.

# Required Supplementary Information Schedule of Changes in the Net Pension Liability and Related Ratios (Unaudited)/(Dollars in Thousands)

As of and for the Years Ended June 30, 2017, 2016, 2015 and 2014

	2017	2016	2015	2014
Total Pension Liability				
Service cost	\$ 3,900	\$ 3,334	\$ 3,306	\$ 3,175
Interest on the Total Pension Liability	3,015	2,526	2,234	2,134
Changes of Benefit Terms	(4,346)	-	-	-
Differences between expected and actual				
experience	1,273	(666)	(989)	473
Changes of Assumptions	215	2,061	-	-
Benefit payments	(3,960)	(1,064)	(2,957)	(3,705)
Net change in total pension liability	97	6,191	1,594	2,077
Total pension liability - beginning	41,480	35,289	33,695	31,618
Total pension liability - ending (a)	41,577	41,480	35,289	33,695
Plan fiduciary net position			• • • • •	
Contributions - employer	4,496	3,221	2,980	3,262
Investment income	3,647	456	1,296	4,573
Investment expenses	(166)	(144)	-	(2.705)
Benefit payments	(3,960)	(1,064)	(2,957)	(3,705)
Administrative expense		(1)	(153)	(138)
Net change in plan fiduciary net position	4,017	2,468	1,166	3,992
Plan fiduciary net position-beginning	39,113	36,645	35,479	31,487
Plan fiduciary net position-ending (b)	\$ 43,130	\$ 39,113	\$ 36,645	\$ 35,479
Net pension liability (asset) - ending (a) - (b)	(1,553)	2,367	(1,356)	(1,784)
Plan fiduciary net position as a percentage of				
the total pension liability	103.74%	94.29%	103.84%	105.29%
Covered-employee payroll beginning of year Net pension liability (asset) as a percentage	\$ 26,641	\$ 21,490	\$ 19,996	\$ 20,304
of covered-employee payroll	-5.83%	11.02%	-6.78%	-8.79%

Information provided for years available.

# Required Supplementary Information Schedule of Contributions

(Unaudited)/(Dollars in Thousands)

#### Last 10 Fiscal Years

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Actuarially determined contribution	\$ 4,496	\$ 3,221	\$ 2,980	\$ 3,262	\$ 2,876	\$ 1,394	\$ 1,559	\$ 2,016	\$ 1,717	\$ 2,038
Actual contribution recognized during the year	4,496	3,221	2,980	3,262	2,741	1,394	1,559	2,016	4,036	2,038
Contribution deficiency (excess)	0	0	0	0	135	0	0	0	(2,319)	0
Covered - employee payroll beginning of year	\$ 26,641	\$ 21,490	\$ 19,996	\$ 20,304	\$ 18,607	\$ 10,694	\$ 10,118	\$ 10,708	\$ 10,195	\$ 12,159
Contributions as a % of covered – employee payroll	16.88%	14.99%	14.90%	16.07%	14.73%	13.04%	15.41%	18.83%	39.59%	16.76%
Methods and Assumptions for Actuarially Determined C	ontribution									
Salary Scale	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Investment Rate of Return	6.75%	6.75%	6.75%	6.75%	7.00%	7.00%	7.00%	7.00%	7.00%	7.00%
Amortization Period	8.8	10.0	9.9	10.1	9.8	9.1	9.1	9.4	9.6	9.9
Inflation Rate	2.25%	2.50%	2.50%	2.50%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%
Mortality Table	RP 2014 Blue Collar MP 2015	IRS 2015	IRS 2014	IRS 2013	1994 GAM					
Actuarial Cost Method Asset Valuation Method Amortization Method Amortization Period	Level Percent	e as used for fur of Payroll e service period	-							



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# Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Consolidated Financial Statements Performed in Accordance with *Government Auditing Standards*

Members of

The Higher Education Loan Authority of the State of Missouri

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the consolidated financial statements of the business-type activities of the Higher Education Loan Authority of the State of Missouri and its blended component unit, the Missouri Scholarship and Loan Foundation, collectively, ("the Company"), which comprise the consolidated statement of net position as of June 30, 2017, and the related consolidated statement of revenues, expenses and changes in net position, and where applicable, cash flows thereof for the year then ended, and the related notes to the consolidated financial statements, and have issued our report thereon dated September 15, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the consolidated financial statements, we considered the Company's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control. Accordingly, we do not express an opinion on the effectiveness of the Company's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's consolidated financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Company's consolidated financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of consolidated financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ernst + Young LLP

September 15, 2017



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#### Report of Independent Auditors on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Members of

The Higher Education Loan Authority of the State of Missouri

#### Report on Compliance for the Major Federal Program

We have audited the Higher Education Loan Authority of the State of Missouri's (the Company's) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the Company's major federal program for the year ended June 30, 2017, The Company's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Company's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Company's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Company's compliance.

#### Opinion on the Major Federal Program

In our opinion, the Company complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2017.



#### **Report on Internal Control Over Compliance**

Management of the Company is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Company's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Company's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

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# Schedule of Expenditures of Federal Awards (Dollars in Thousands)

For the Year Ended June 30, 2017

Federal Grantor/Program Title	Federal CFDA Number	Federal Expenditures		
U.S. Department of Education – Federal Family Education Loans (Lenders) — Outstanding loan balance at the beginning of the year	84.032L	\$	1,940,647	
New loans Interest on student loans Total expenditures of federal awards		\$	7,671 1,948,318	

See accompanying notes to schedule of expenditures of federal awards.

#### Notes to Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2017

#### 1. Description of Federal Award Program

#### **U.S. Department of Education**

The Federal Family Education Loans (Lenders) program (FFELP) enables the Higher Education Loan Authority of the State of Missouri (the Company) to receive interest on subsidized guaranteed student loans during the period a student is attending school or during certain other allowable deferment periods.

#### 2. Summary of Significant Accounting Policies

The accounting policies of the federal award program of the Company conform to accounting principles generally accepted in the United States of America. The following is a summary of the Company's significant accounting policies for the federal program.

#### **Basis of Accounting**

The Company maintains its schedule of expenditures of federal awards on an accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recognized when incurred. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the Uniform Guidance). Accordingly, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

#### Federal Revenues and Outstanding Loan Balance

The FFELP interest income is used primarily for the purchase of student loans and the administration of the student loan programs. The outstanding loan balance of FFELP loans at June 30, 2017 is \$1,667,132,000.

#### 3. Indirect Costs

The Company did not use the 10% de minimis cost rate allowed by the Uniform Guidance.

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#### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2017

#### Section I—Summary of Auditor's Results

#### **Financial Statements**

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Type of report the auditor issued on whether the fina statements audited were prepared in accordance with GAAP (unmodified, qualified, adverse or disclaimer)	l	Unmodified				
Internal control over financial reporting:						
Material weakness(es) identified?		yes	X	no		
Significant deficiency(ies) identified?		yes	X	none reported		
Noncompliance material to financial statements note	d?	_ yes	X	no		
Federal Awards						
Internal control over major federal program:						
Material weakness(es) identified?		_ yes	X	no		
Significant deficiency(ies) identified?		_ yes	X	none reported		
Type of auditor's report issued on compliance for ma federal program (unmodified, qualified, adverse or disclaimer):	ajor		Unmodi	fied		
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?		yes	_ X	no	_	
Identification of major federal program:						
CFDA Number(s)	Name of Fed	deral Pro	gram or	<u>Cluster</u>		
84.032L	Federal Fam	deral Family Education Loans (Lenders)				
Dollar threshold used to distinguish between Type A a	and Type B pr	ograms –	\$750,000	)		
Auditee qualified as low-risk auditee?	X	yes		no		

### Higher Education Loan Authority of the State of Missouri Schedule of Findings and Questioned Costs (continued)

#### **Section II – Financial Statement Findings**

No matters are reportable.

#### Section III - Federal Award Findings and Questioned Costs

No matters are reportable.